FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2008

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Prepared by:

The Gregg County Auditor's Office

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## **INTRODUCTORY SECTION**

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#### **COUNTY AUDITOR**

Gregg County, Texas



101 E. Methvin, Suite 306 • Longview, TX 75601 • (903) 237-2690 • FAX (903) 237-2695

April 09, 2009

The Honorable District Judges of Gregg County and The Honorable Members of the Gregg County Commissioners' Court:

In compliance with the statutory duties of the County Auditor as prescribed by Section 114.025 of the Local Government Code of the State of Texas, the Financial Statements of Gregg County, Texas are presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to the requirement, we hereby issue the comprehensive annual financial report of Gregg County for the fiscal year ended September 30, 2008. The report is prepared by the Gregg County Auditor's Office.

Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the data presented is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of Gregg County. All disclosures necessary to enable the reader to gain an understanding of the government's financial activities have been included.

Gregg County's financial statements have been audited by Pattillo, Brown and Hill, LLP. The goal of the independent audit was to provide reasonable assurance that the financial statements of Gregg County for the year ended September 30, 2008, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and evaluating the overall financial statement presentation. The independent auditors concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Gregg County's financial statements are fairly presented in conformity with GAAP. The independent auditors' report in presented as the first component of the financial section of this report.

Generally accepted accounting principles require a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The financial statements are presented in three sections: introductory, financial and compliance. The introductory section includes this transmittal letter, the County's organizational chart and a list of officials. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. Gregg County's MD&A can be found in the financial section. The financial section also includes government-wide financial statements, fund financial statements, notes, required supplementary information and the combining and individual fund financial statements and schedules in addition to the report of the independent auditors.

#### **PROFILE OF GREGG COUNTY**

Located in northeast Texas, Gregg County was inhabited by Caddo Tribes until the early 1800s and partly by Cherokee immigrants until 1839. Gregg County was settled by farmers from the southern United States after Texas achieved statehood in 1845. The construction of the railroad in the 1870's established the early towns that were to form Gregg County. In 1873, State Representative B. W. Brown introduced a bill to create Gregg County from parts of Upshur and

Rusk Counties. The County seat is Longview. The name for Gregg County commemorated a leader named John Gregg who was killed in action as a Confederate General.

Cotton was the early foundation of the economy, occupying about half of the County's cultivated acreage, and the use of the uncultivated acreage was timber for the sawmills. Late in the 1930's, Gregg County was rescued from the Great Depression by the largest pool of petroleum ever discovered in the United States. The new wealth resulted in a multitude of civic improvements being initiated before drilling slacked off.

Beginning in 1964, the construction of Interstate Highway 20 confirmed Gregg County's fortunate location on a natural east-west transportation artery. The economy that was based almost entirely on oil production and manufacturing has successfully diversified to sustain slow growth.

The County is a political subdivision of the State of Texas. The general governing body of the County is the elected five-member Commissioners' Court in accordance with Article 5, Paragraph 18 of the Texas Constitution. Commissioners serve four-year staggered terms, two members elected every two years. The County Judge is elected at large to serve a four-year term.

The annual budget serves as the foundation of Gregg County's financial planning and control. All departments of the County are required to submit budget requests to the budget officer during May of each year. The budget officer uses these requests as the starting point for developing a proposed budget along with revenue estimates provided by the County Auditor. The proposed budget is then presented to the Commissioners' Court for review. The Commissioners' Court is required to hold public hearings of the proposed budget. The County is required to adopt a final budget by the first day of the new fiscal year. The appropriated budget is prepared by fund, department and function.

The Commissioners' Court also sets the tax rates, establishes policies for County operations, and approves contracts for the County. The Commissioners' Court is responsible for approving financial commitments and appointment of various department heads. The management and leadership provided by members of the Commissioners' Court and the elected and appointed officials of other key County offices is crucial to the success of the County in financial management and growth.

The County Auditor has the responsibilities for prescribing the systems and procedures for handling the finances of the County and "examining, auditing and approving" all disbursements from County funds prior to their submission to the Commissioners' Court for approval.

The County provides many services not ordinarily provided by any other entity of government and provides additional services in cooperation with other local governmental units. A primary service is the administration of justice, which includes the civil and criminal county and district courts, justices of the peace, constables, district attorney, investigators, clerks of the courts, sheriff, jail, security and emergency management. Other functions performed by the County include 1) the construction and maintenance of roads and bridges, either independently or in cooperation with other entities; 2) administration of public health services; 3) assistance to indigents; 4) the provision of juvenile, health, education and welfare services involving the care and correction of dependent or delinquent children; 5) property tax collections for multiple agencies: 6) administration of elections; and 7) depository of public records. The County also operates an airport for the benefit of its citizens.

#### FINANCIAL INFORMATION

Management of the County is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of

financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived: and (2) the valuation of costs and benefits requires estimates and judgments by management.

<u>Single Audit</u> As a recipient of federal and state financial assistance, the County is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management and the internal audit staff of the County.

The County is also required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1997 and U. S. Office of Management and Budget Circular A-133, Audits of State and Local Governments. Information related to this single audit, including a schedule of expenditures of federal and state awards, findings and questioned costs, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations, is included in the compliance section of this report.

As a part of the County's single audit, described earlier, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the government has complied with applicable laws and regulations.

#### **Factors Affecting Financial Condition**

An understanding of the financial condition of Gregg County is enhanced through a perspective of the environment in which the County operates.

Local Economy The County has diversified its economy from oil and gas and now includes manufacturing, medical and retail facilities. This diversification has lessened the effects of the recent economic downturn. Over the past decade, mineral values associated with the oil and gas industry have declined significantly and had an adverse affect on the County's tax base. The rise in property values over this time period, the addition of national retail stores within the County and expansions of existing companies have helped stabilize the overall tax base by substantially offsetting the mineral value decreases. Tax base valuations for the FY08 budget have risen to the current \$7.16 billion.

The 2000 census for the County was 111,379, an increase of 6.13% since 1990. U. S. Census Bureau estimated population for 2008 is 117,528, an increase of 5.52%.

Our September 2008, unemployment rate of 4.3% compared favorably with the 5.1% statewide rate, and with the 6.1% national rate.

Budgetary Controls The annual budget serves as the foundation for the County's planning and control. Budget hearings are posted annually in August by the Budget Director's office with the final budget and setting of the tax rate approved by the Commissioners' Court following the hearings. Activities of the General Fund, certain Special Revenue Funds and Debt Service Funds, if any, are included in the annual budget. Project length financial plans are adopted for Capital Projects Funds. The budget is also approved at the position level to maintain control of salaries at the position level instead of the department level. The County maintains an encumbrance accounting system as one method of accomplishing budgetary control. Encumbered amounts lapse at year-end and are not appropriated as part of the following year's budget. Budget to actual comparisons are provide in this report for each major governmental fund.

As demonstrated by the statements and schedules included in the financial section of this report, the County continues to meet its responsibility for sound financial management.

<u>Cash Management</u> The Commissioners' Court has adopted a formal investment policy for the County consistent with State statutes governing the investment of County funds and has designated the County Clerk as the investment officer. The policy is reviewed and, if necessary, updated annually. The general objectives set forth in the policy provide for financial security and optimum liquidity of County funds while achieving the maximum yield on funds invested and maximum levels of invested funds. Generally, the County has limited its investments to money market funds with the County's depository Trust Department and government securities.

The County maintains an overall account balance at its depository bank necessary to offset bank charges. Cash temporarily idle in excess of this minimum balance is invested on a daily basis in qualified "sweep" investments. Interest rates on bank deposits are governed by the County's depository contract.

<u>Risk Management</u> Gregg County provides for the management of risks through a combination of self-insurance and traditional insurance. Currently, the County has workman's compensation, unemployment compensation, public official liability, law enforcement liability, and general liability policies through the Texas Association of Counties self-insurance program. Traditional insurance includes coverage for property damage, automobile liability and some professional liability.

#### OTHER INFORMATION

Independent Audit While state statutes do not require an annual audit by independent certified public accountants, Gregg County has followed the policy of having an annual independent audit of its financial records. This policy has been continued for fiscal year 2008 with the engagement of the firm of Pattillo, Brown and Hill, L.L.P. The audit was designed to meet the requirements of the federal Single Audit Act of 1997 and OMB Circular A-133. The auditor's report on the general-purpose financial statements is included in the financial section of this report. The auditor's reports related specifically to the single audit are included in the compliance section.

Acknowledgements The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the County Auditor's office. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. We would also like to express our appreciation to all the officials and members of County offices who assisted in and contributed to the preparation of this annual report and in the financial administration of the County.

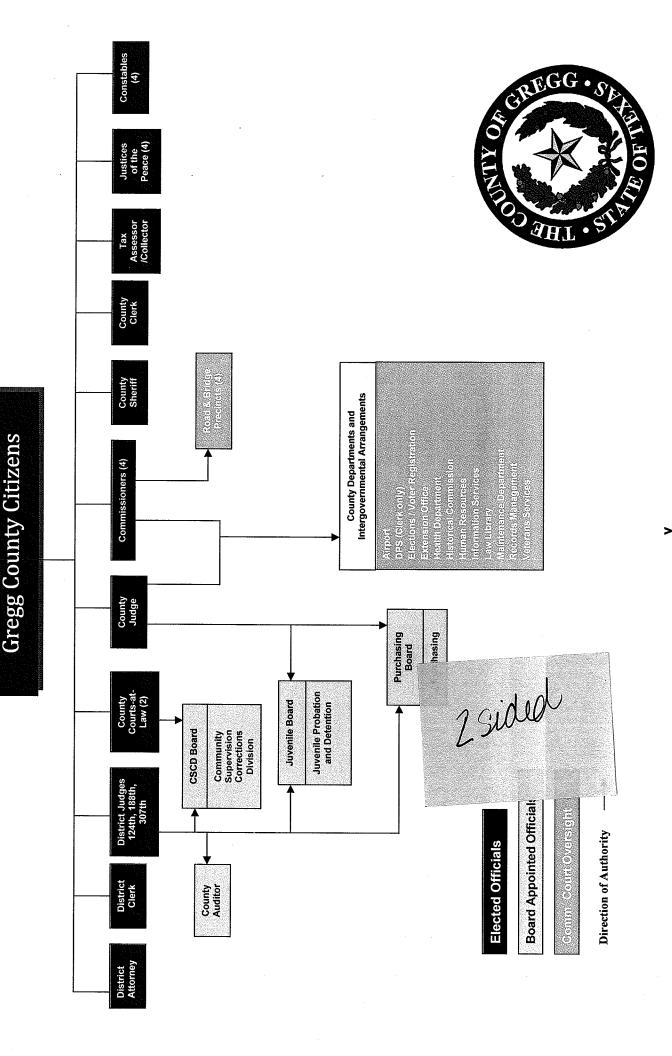
Respectfully submitted.

Lawre Wolongy

Laurie Woloszyn

Gregg County Auditor

# **Gregg County Organization Chart**





#### Gregg County, Texas Directory of Officials September 30, 2008

#### **Elected:**

#### County

Bill Stoudt
Charles Davis
Darryl Primo
Bob Barbee
John Mathis
Carl Dorrough
Barbara Duncan
Connie Wade
Kirk Shields
Maxey Cerliano
James Plumlee
Billy Fort
Bill Echart
Robby Cox

County Judge
Commissioner, Precinct 1
Commissioner, Precinct 2
Commissioner, Precinct 3
Commissioner, Precinct 4
District Attorney
District Clerk
County Clerk
Tax Assessor Collector
Sheriff
Constable, Precinct #1
Constable, Precinct #2
Constable, Precinct #3
Constable, Precinct #4

#### **Judicial**

David Brabham
Robin Sage
Alvin Khoury
Rebecca Simpson
Alfonso Charles
B. H. Jameson
Arthur Fort
Talyna Carlson
Sam Lawson

Judge, 188<sup>th</sup> District Court Judge, 307<sup>th</sup> District Court Judge, 124<sup>th</sup> District Court Judge, County Court at Law #1 Judge, County Court at Law #2 Justice of the Peace, Precinct #1 Justice of the Peace, Precinct #3 Justice of the Peace, Precinct #4

#### Appointed:

Quin Tillery Bing Canion Laurie Woloszyn Shelia Embrey Community Supervision Director Juvenile Probation Director County Auditor Purchasing Director

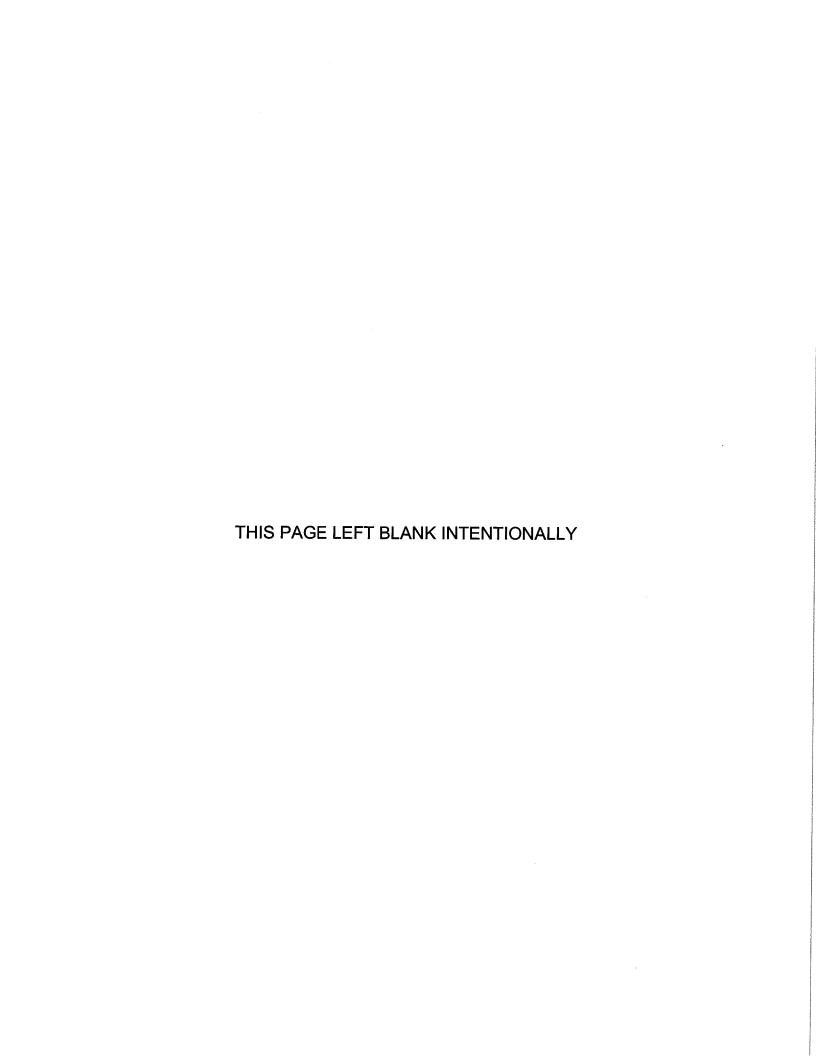
#### **Other County Officials**

Randy Smith
Dennis Smith
Linda Bailey
Kathryn Nealy
Virginia Hall
Lewis Browne, M.D.
Rita Fyffe
Cindy Romines
David Kidder

Veterans Service Officer
County Extension Agent
Budget Director
Elections Administrator
Airport Manager
Administrator/Health Authority
Human Resources Director
Information Services Director
Fire Marshall

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#### INDEPENDENT AUDITORS' REPORT

The Honorable County Judge and Members of the Commissioners' Court Gregg County Longview, Texas

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Gregg County, Texas as of and for the year ended September 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Gregg County, Texas' management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Gregg County, Texas as of September 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund, Road and Bridge Special Revenue Fund and Health Care Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 24, 2009, on our consideration of Gregg County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 through 14 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Gregg County, Texas' basic financial statements. The introductory section and combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*, and is also not a required part of the basic financial statements of Gregg County, Texas. The combining nonmajor fund financial statements and the Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Patillo, Brom; Hill, L.L.P.

April 24, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Gregg County, we offer readers of Gregg County's financial statements this narrative overview and analysis of the financial activities of Gregg County for the fiscal year ended September 30, 2008. Gregg County is presenting financial information in the reporting format required by Governmental Accounting Standards Board (GASB) Statement 34. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the notes to financial statements and our letter of transmittal, which can be found on pages i — iv of this report.

The Gregg County Child Welfare component unit is not included in this discussion and analysis due to the immaterial nature of the program in relation to Gregg County finances.

#### **FINANCIAL HIGHLIGHTS**

The assets of the Gregg County exceeded its liabilities at the close of fiscal year 2008 by \$108,508,688 (net assets). Of this amount, \$49,150,046 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.

- The government's total net assets increased by \$16,707,875 or 18.2 % primarily due to fund balance increases (62.78%) and infrastructure improvements related to capital grants and contributions (26.82%).
- As of September 30, 2008, Gregg County's governmental funds reported combined ending fund balances of \$46,451,429, an increase of \$10,510,058 or 29.24% in comparison with the prior year. \$45,198,806 is available for spending at the government's discretion (unreserved fund balance). \$14,053,088 (31.09%) of the unreserved fund balances is designated for capital projects.
- At the end of fiscal year 2008, total unreserved fund balance for the General Fund was \$23,155,150 or 79.4% of total General Fund expenditures, compared to 103.14% in 2007, 75.6% in 2006 and 42.4% in 2005.
- Prior to the end of FY 2008, \$12,500,000 of General Fund reserves were designated and transferred to a Capital Improvements Fund to fully or partially fund future capital improvements. The first five-year Capital Improvement Plan was adopted.
- Gregg County's outstanding bonds payable decreased by \$860,000 (100%) during fiscal year 2008. Gregg County's total outstanding general obligation debt is extinguished.
- Capital grants and contributions increased by \$732,671 or 14.08% over 2007. This is mainly
  due to the increased grant contributions for infrastructure rehab at the East Texas Regional
  Airport.
- Major expenditure increases for FY08 include \$873,646 (16.22%) in Transportation and Roads, \$1,592,372 (13.73%) in Public Safety and \$1,001,170 (11.72%) in General Government. The Transportation and Roads increase is mainly due to purchase of capital equipment and Public Safety expenditure increase is partially offset by the increase in contract jail operation revenue received in FY08.
- The increase of \$958,120 in property tax was primarily due to an increase from the prior year in the certified tax roll compiled by the Gregg County Appraisal District.
- Investment Earnings decreased \$558,318 due to the decline in the interest rate.
- Revenue from charges for services increased \$2,039,458 or 19.95% mostly due to increased contact jail operations revenues.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to Gregg County's basic financial statements. Gregg County's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements:** The *government-wide financial statements* are designed to provide readers with a broad overview of Gregg County's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of Gregg County's assets and liabilities with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Gregg County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Gregg County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Gregg County include general government, public safety, judicial, health and human services, public buildings and transportation and roads. Gregg County reports no business-type activities.

The government-wide financial statements can be found on pages 15 - 16 of this report.

**Fund Financial Statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Gregg County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Gregg County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Gregg County maintains 56 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Road and Bridge, Health Care and Airport Improvement Funds, all of which are considered to be major funds. Data from the other 52 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Gregg County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

Budgetary comparisons for the Road and Bridge and Health Care funds are provided elsewhere in this report.

The basic governmental fund financial statements can be found on pages 17 – 42 of this report.

**Proprietary Funds:** Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. Gregg County uses Internal Service Funds to account for self funding for medical and dental insurance and print shop activities. Because both of these services exclusively benefit government rather that business-type functions, they have been included within governmental activities in the government-wide statements.

The basic proprietary fund financial statements can be found on pages 43 – 45 of this report.

**Fiduciary Funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Gregg County's own programs.

The basic fiduciary fund financial statement can be found on page 46 of this report.

**Notes to the Financial Statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47 - 60 of this report.

**Other Information:** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning Gregg County's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on page 60 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 61 – 84 of this report.

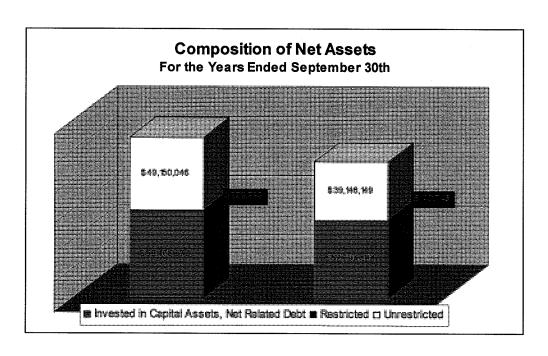
#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Gregg County, assets exceeded liabilities by \$108,508,688 at the close of the most recent fiscal year.

Gregg County's investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding, is 53.83% of net assets compared with 57.18% the last fiscal year. Gregg County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although Gregg County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Gregg County's Net Assets As of September 30 Governmental Activities				
		2008	2007	
Assets:				
Current and other assets	\$	54,256,253	\$ 42,369,517	
Capital assets		58,304,077	53,622,439	
Total assets		112,560,330	95,991,956	
Liabilities:				
Long-term liabilities		1,092,412	740,186	
Other liabilities		2,959,230	3,471,313	
Total liabilities		4,051,642	4,211,499	
Net assets:				
Invested in capital assets,				
net of related debt		58,405,677	52,493,563	
Restricted		952,965	140,745	
Unrestricted	-	49,150,046	39,146,149	
		108,508,688	91,780,457	
Prior period adjustment	-		20,356	
Total net assets	\$	108,508,688	\$91,800,813	

An additional portion of Gregg County's net assets (.89%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets*, \$49,150,046 (45.30%) may be used to meet the government's ongoing obligations to citizens and creditors.



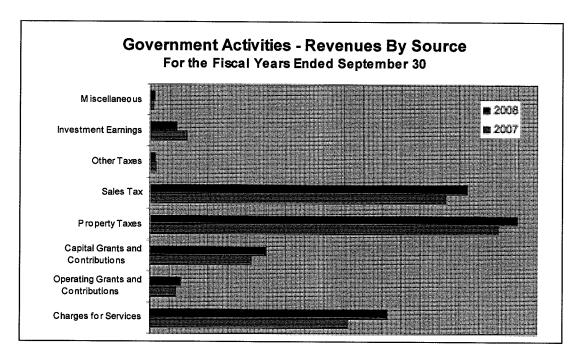
At the end of the current fiscal year, Gregg County is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental activities. The same situation held true for the prior five fiscal years.

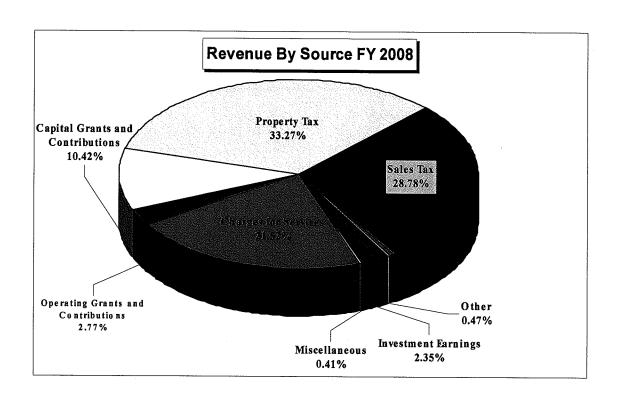
**Governmental Activities:** Governmental activities increased Gregg County's net assets by \$16,707,875 for an 18.20% increase of the total net assets of Gregg County. As a comparison to the prior year, net assets increased by 20.93% in FY2007.

Gregg County's Changes in Net Assets Governmental Activities				
		2008		2007
REVENUES				
Program revenue				
Charges for services	\$	12,261,874	\$	10,222,416
Operating grants and contributions		1,578,343		1,287,135
Capital grants and contributions		5,937,901		5,205,230
General revenue				
Property taxes		18,953,528		18,119,926
Sales tax		16,392,118		15,288,500
Other taxes		270,364		287,416
Investment earnings		1,339,856		1,898,174
Miscellaneous		232,509		149,661
Total revenues	_	56,966,493		52,458,458
EXPENSES				
General government		9,543,171		8,542,001
Judicial		5,931,707		5,493,674
Public safety		13,189,470		11,597,098
Health and human services		2,363,996		2,707,724
Public buildings		2,941,860		2,806,514
Transportation and roads		6,259,955		5,386,309
Interest on long-term debt		28,459		38,178
Total expenses		40,258,618	_	36,571,498
Change in net assets		16,707,875		15,886,960
Net assets – beginning		91,780,457		75,893,497
Prior period adjustment	_	20,356		_
Net assets – ending	\$	108,508,688	\$	91,780,457

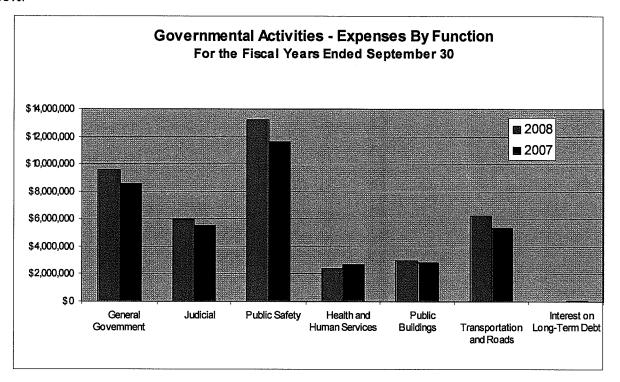
Net Cost of Governmental Activities for Gregg County By Function For the Fiscal Years Ended September 30			
	Net Cost of Services		
Function/Program	2008	2007	
General government	\$( 523,232)	<b>\$</b> ( 231,038)	
Judicial	( 3,648,301)	( 3,284,146)	
Public safety	(11,517,238)	(10,201,486)	
Health and human services	(1,532,991)	( 2,000,099)	
Public buildings	868,337	( 588,750)	
Transportation and roads	( 4,098,616)	( 3,513,020)	
Interest on long-term debt	( 28,459)	( 38,178)	
Total	\$ <u>( 20,480,500)</u>	\$ <u>( 19,856,717)</u>	

Reflected below is a comparison of government wide revenues by source. Total revenue for the government increased 8.85%.





Below is a comparison of government wide expenditures by function. Government wide expenditures increased 10.08%.



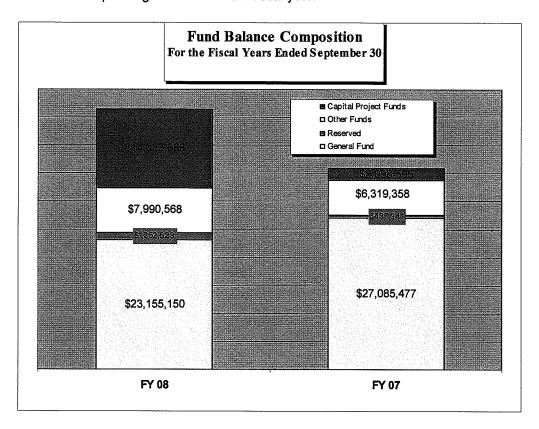
Key elements of the analysis of government-wide revenues and expenses reflect the following:

- Program revenues of \$19,778,118 equaled 49% of total government expenses of \$40,258,618. As expected, general revenues of \$37,188,375 provided the additional support and coverage for expenses. Program revenues consist of charges for services, operating and capital grants. General revenues consist mainly of sales and property tax and investment earnings which all are not attributable to a specific program.
- Over 32% of the expenses are for Public Safety (\$13,189,470) reflecting the continuing growth in the County and the demands on law enforcement. While this program provided about 2.9% (\$1,672,232) of the total government revenues, additional revenue was received relating to the net proceeds of contract jail operations of \$3,162,039 or 5.6% of the total revenues.
- The next largest category of expenses is General Government and equaled \$9,543,171 or 23.7% of total expenditures. General Government provided 15.8% of the government total revenue.
- Transportation and Roads accounted for 15.6% of the government expenses while this category provided for 3.8% of the government revenues.
- Judicial expenses for the government for the year accounted for 14.7% of the expenditures while this category provided for 4% of the government revenue.
- Grant revenues and contributions comprised about 13.2% of total government revenue.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, Gregg County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of Gregg County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Gregg County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.



At the end of fiscal year 2008, Gregg County's *governmental funds* reported combined ending fund balances of \$46,451,429, an increase of \$10,510,058 (29.24%) in comparison with the prior year. Approximately 97.3% of the ending fund balance constitutes *unreserved fund balance*. Although legally not restricted, in FY08 the Commissioners' Court designated \$12,500,000 of the unreserved balance for future capital projects. These CIP designated funds, along with current capital project balances, account for 30.25% (\$14,053,088) of the total fund balance at year-end. \$23,155,150 of the fund balance is reported in the General Fund. The remainder of fund balance is reserved to indicate it is not available for new spending because it has already been committed: 1) to pay debt service (\$265,955); 2) for archive restoration (\$687,010); 3) to fund capital projects in progress (\$1,553,088); 4) to reflect inventories (\$234,537); and 5) for other restricted purposes (\$65,121).

#### General Fund

The General Fund is the chief operating fund of Gregg County. At the end of fiscal year 2008, the General Fund had an ending fund balance of \$23,907,281 with less then 1% reserved as prepaid items.

As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 79.49% of total General Fund expenditures.

The General Fund balance decreased by \$3,245,648 (11.95%) during the 2008 fiscal year. The decrease is due to the adoption of the Gregg County Capital Improvement Plan and the transfer of \$12,500,000 from the General Fund to the Capital Improvement Fund.

#### General Fund Highlights:

- Property tax revenue increased by 5.32% or \$958,120 from the prior year due to the increase in the appraised values for FY2008. Values rose from \$6.55 billion to \$7.16 billion.
- FY08 was the first full year of managing the contract jail operations and revenue increased over fiscal year 2007 by \$1,598,376.
- Sales tax revenues increased \$1,103,618 (7.22%) over FY2007.
- Actual total expenditures were \$2,270,965 (7.79%) under budgeted appropriations.
- Total General Fund Revenues increased by \$1,515,898 (4.05%) and Total General Fund expenditures increased \$2,868,070 (10.92%) when compared to FY 07.
- The tax rate to fund the FY08 Budget was reduced by one cent (1 cent) from .2800 to .2700 cents per \$100 valuation.
- Major capital improvements made during the year but not completed at year-end include the 307<sup>th</sup> District Courtroom Renovations – \$263,452.58 and a Computer Upgrade Project – \$471,723.
- Major capital purchases during the year include 12 vehicles or vans for the Public Safety program of which 7 are pursuit vehicles for a total cost of \$236,273.
- Differences between the original budget and the final amended budget can be briefly summarized as follows:
  - A decrease of \$72,055 in expenditure appropriations.
  - A difference of \$16,334 between the original budgeted revenues and the final amended budget revenues.

#### Road and Bridge Fund

- The Road and Bridge Fund had an ending fund balance of \$3,019,643, a net increase of \$1,136,458 (60.35%) of which \$229,804 is reserved for inventories and \$9,327 is due to the General Fund for non-Road and Bridge projects.
- Road and Bridge tax revenue increased by \$1,486,057 from FY07.
- FY08 Road and Bridge expenditures increased by \$262,750.
- Other financing sources included \$224,482 received from the sale of capital assets and \$285,700 from proceeds from capital leases for equipment.
- Additional capital equipment purchased during the year include the following: New Holland Backhoe \$60,895, Pneumatic Roller \$55,093, Short Crew Truck \$24,600, ¾ Crew Cab Truck \$22,650, Wildcat Zero Turn Rider \$7,360, Two New Holland Tractors \$65,900, Turbo Motor Grader \$125,054 and a Track Paver \$54,570.

#### Healthcare Fund

- The Healthcare Fund reported an increase of \$108,492 (4.17%) for an ending fund balance of \$2,707,391.
- Revenue for the year was \$208,478 of which \$115,123 (55.22%) was received in intergovernmental contributions and \$93,355 (44.78%) was earned in interest on the funds placed in trust by the Court.
- During the year expenditures were made in the amount of \$99,986 to promote health and human services in the Gregg County area.

#### Airport and Airport Improvement Funds

- During the year, capital equipment purchases totaled \$212,950 and include a Dump Truck, a Cab Tractor and a Motor Grader.
- Major Capital Project expenditures for the year and in progress at the year-end include the following:

0	Runway/Taxiway Drainage	\$	822,670
0	Runway Safety Area Improvements	\$ 4	,542,196
0	Reconstruct Mike Taxiway	\$	239,341
0	Design Only Reconstruct G Taxiway	\$	98,529
0	Design Only Runway Safety	\$	73,500
0	GA Apron Construction	\$	354,141

#### Capital Improvement Fund

The County formally adopted a five-year Capital Improvement Plan (CIP) in FY2008 and designated funds for major facility and infrastructure improvements. The Commissioners' Court desires to identify capital projects and set aside reserves to minimize any future debt impact. The CIP will develop a clear path for future capital improvements.

Capital projects adopted in the first five-year CIP are:

- County Facility Projects: Courtroom Renovations, County Telephone System, Longview Whaley Community Building renovations, Parking Garage;
- Airport Infrastructure Projects: County's Grant Match for East Texas Regional Airport Improvements;
- Transportation Projects:, expansion of SH149, improvements to George Ritchie Road in partnership with TxDOT and the City of Longview; other improvements and roadways in Kilgore, White Oak, and Gladewater.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

Gregg County adopted its new Capital Asset Policy beginning in 2003. Depreciation policies were adopted to include useful life and classification by function. Standard capitalization thresholds were established for each major class of asset and are as follows:

Building/Improvements	\$ 25,000
Improvements Other than Building	\$ 25,000
Infrastructure	\$ 25,000
Machinery, Equipment and Other Assets	\$ 5,000
Construction n Progress	\$ 25,000

Gregg County is reporting retroactive infrastructure assets since 2007 in conjunction with GASB 34 requirements. The method used to value the infrastructure is the estimated historical cost based on the average age of the infrastructure system. The retroactive additions to infrastructure including Airport, Roads, and Bridges net of depreciation was \$13,835,061.

**Capital Assets:** As of September 30, 2008, Gregg County's investment in capital assets amounts to \$58,304,077 (net of accumulated depreciation). This investment in capital assets includes land, buildings, building improvements, machinery and equipment, construction in progress and airport infrastructure.

#### Gregg County's Capital Assets As of September 30, 2008

Land	\$	1,315,910
Construction in progress		13,746,229
Buildings and improvements		36,861,681
Infrastructure		50,602,577
Machinery, equipment and other assets		12,064,749
Less: accumulated depreciation		56,287,069)
Total assets being depreciated		43,241,938
Total capital assets	\$_	58,304,077

Additional information on Gregg County's capital assets can be found in note 4 on page 56 of this report.

**Long-term Debt:** During FY2008, Gregg County paid the final payment on General Obligation bonds in the amount of \$860,000 plus interest. Gregg County has no bonded indebtedness at this time. Liabilities due within more than one year at the end of the fiscal year total \$1,001,282 which include an accrual for compensated absences of \$618,958 (61.82%), a note payable in the amount of \$94,797 and capital lease payments in the amount of \$287,527.

Additional information on Gregg County's long-term debt can be found in note 4 on pages 57 – 58 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The annual budget is developed to provide efficient and economic uses of the County's resources, as well as, a means to accomplish the highest priority objectives. Through the budget, the County Judge and the Commissioners set the direction of the County, allocate its resources and establish its priorities.

In considering the County budget for FY2009, the Court and management considered the following:

- The County economy has not been affected as much as many parts of the nation by the current economic slowdown as can be seen in the increase in the tax base valuation used for the 2009 budget \$7.9 billion up from \$7.1 billion from the prior year. Additionally, Gregg County maintains a favorable unemployment rate when compared with the state and national averages.
- There is no plan to issue debt in the FY09 budget year. The County's debt position will
  continue to remain favorable.
- Considering the current favorable financial position and fund balance Gregg County has acquired, the Commissioners' Court approved an additional one quarter cent reduction in the 2008 tax rate to fund the FY09 budget to .2675 per \$100 valuation. This rate will adequately fund the FY09 budget. Although the tax rate was reduced, property tax revenue is expected to rise due to the increased tax base valuation for 2009.
- Budgeted revenue government-wide for fiscal year 2009 is \$49,802,005 and the budgeted expenditures are \$49,787,183. Additionally, other financing sources are budgeted at \$2,323,920 and other financing uses are budgeted at \$2,147,358.
- Major capital improvement expenditures budgeted for FY09 include courtroom renovations
  for the County Court at Law #1 Courtroom, continued renovations at the Longview Whaley
  Community Building and a new Courthouse Telephone System. Infrastructure improvements
  budgeted include a partnership with TxDOT for the rehabilitation of Hwy 42 from US80 to IH20 and a project for turn lanes on SH-349 at Synergy Park in Kilgore

- Interest rates are planned to decrease as with the revenue received from the earnings.
- All of these factors were considered in preparing Gregg County's budget for the 2009 fiscal year.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Gregg County's finances for all those with an interest in the government's finances and show the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Laurie Woloszyn, Auditor's Office, 101 E. Methvin, Ste 306, Longview, TX 75601 or visit the County's website at <a href="https://www.co.gregg.tx.us">www.co.gregg.tx.us</a>.

# BASIC FINANCIAL STATEMENTS

#### **STATEMENT OF NET ASSETS**

#### **SEPTEMBER 30, 2008**

	Primary Government Governmental Activities	Component Unit Child Welfare Board		
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 10,415,960	\$ 192,677		
Investments	36,264,136	-		
Receivables (net of allowances for uncollectibles)				
Due from other governments	4,085,323	_		
Accounts	2,385,794	312		
Taxes	789,476	312		
Inventory	250,443	-		
Prepaids	·	-		
•	65,121	-		
Capital assets (net of accumulated depreciation)  Land	4 245 040			
	1,315,910	-		
Buildings and improvements	36,861,681	-		
Equipment	12,064,749	-		
Infrastructure	50,602,577	-		
Construction work in progress	13,746,229	-		
Less: accumulated depreciation	<u>( 56,287,069</u> )			
Total capital assets	58,304,077			
Total assets	112,560,330	192,989		
LIABILITIES				
Current liabilities:				
Accounts payable	2,014,921	6,027		
Accounts payable - other governments	36,293	-		
Accrued liabilities	891,209	<u>-</u>		
Accrued interest	13,167	<u>-</u>		
Deferred revenue	3,640	•		
Noncurrent liabilities:	_,			
Due within one year	91,130	_		
Due within more than one year	1,001,282	<u>-</u>		
Total liabilities	4,051,642	6.027		
Total liabilities	4,031,042	6,027		
NET ASSETS				
Invested in capital assets, net of related debt	58,405,677	-		
Restricted for debt service	265,955	-		
Restricted for archive restoration	687,010	-		
Unrestricted	49,150,046	186,962		
Total net assets	\$ <u>108,508,688</u>	\$ <u>186,962</u>		

#### **STATEMENT OF ACTIVITIES**

### FOR THE YEAR ENDED SEPTEMBER 30, 2008

Net (Expense) Revenue and Changes

		Program Revenues			in Net Assets			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Governmental Activities	Component Unit Governmental Activities		
Primary government: Governmental activities; General government Judicial Public safety Health and human services	\$ 9,543,171 5,931,707 13,189,470 2,363,996	\$ 2,870,400 1,924,753 1,485,239 81,403	\$ 211,638 358,653 186,993 749,602	\$ 5,937,901 - -	\$( 523,232) ( 3,648,301) ( 11,517,238) ( 1,532,991)	\$ - - -		
Public buildings Transportation and roads Interest on long-term debt	2,941,860 6,259,955 28,459	3,810,197 2,089,882	71,457	-	868,337 ( 4,098,616) ( 28,459)	- - -		
Total primary government	\$ <u>40,258,618</u>	\$ <u>12,261,874</u>	\$ <u>1,578,343</u>	\$ <u>5,937,901</u>	( 20,480,500)	_		
Component unit:								
Child Welfare Board	\$85,652	\$18,221	\$	\$	-	( 67,431)		
Total component unit	\$85,652	\$ 18,221	\$	\$	-	<u>( 67,431</u> )		
	Gain on sale o Gain on insura Transfers	es verage taxes avestment earning f assets	18,953,528 16,392,118 205,875 64,489 1,339,856 236,282 86,227 (90,000)	- - - 5,726 - - - 90,000 95,726				
	Chang	e in net assets			16,707,875	28,295		
	Net assets, begi				91,780,457	158,667		
	Prior period adju	stment			20,356	•		
	Net assets, begi	nning, as restated			91,800,813	158,667		
	Net assets, endi	ng			\$ 108,508,688	\$ <u>186,962</u>		

# BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2008

ASSETS  Cash and cash equivalents Investments Receivables (net of allowance for uncollectibles) Other governments Accounts Delinquent property taxes Due from other funds Inventory - materials/supplies Prepaids	\$ 570,492 20,468,624 2,994,664 1,388,360 583,921 698,211	Road and Bridge \$ 311,447 2,681,021 47,069 830,122 117,837 - 229,804	Health Care  \$ 1,047,691 1,642,149 - 17,551
Total assets	\$_26,769,393	\$_4,217,300	\$_2,707,391
LIABILITIES AND FUND BALANCES Liabilities:			
Accounts payable	\$ 886,877	\$ 311,373	\$ -
Accounts payable - other governments Accrued liabilities	25,907 547,500	447	-
Deferred revenues	547,523	64,366	-
Due to other funds	1,401,805	821,471 -	-
= == <b>1</b> = <b>1.1.2. 1.1.1.2.</b>	0.000.440		
Total liabilities	2,862,112	1,197,657	
Fund balances: Reserved for: Debt service	_	_	_
Archive restoration	687,010	-	-
Inventory	-	229,804	-
Prepaids	65,121	-	-
Unreserved, reported in:			
General fund	23,155,150	-	-
Special revenue funds			
Designated for general fund projects	-	( 9,327)	<b>-</b>
Undesignated	-	2,799,166	2,707,391
Capital projects funds	-	-	-
Total fund balances	23,907,281	3,019,643	2,707,391
Total liabilities and fund balances	\$_26,769,393	\$ <u>4,217,300</u>	\$ <u>2,707,391</u>

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the

An Internal Service Fund is used by management to charges the costs of certain capital assets to individual funds. The assets and liabilities of the Internal Service Fund are included in the governmental activities in the statement of net assets.

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net assets of governmental activities

		Other	Total
	Airport	Governmental	Governmental
<u>lr</u>	nprovement	Funds	Funds
æ	07.065	£ 7,000,004	¢ 0.000 F70
\$	97,965 -	\$ 7,932,984 8,971,085	\$ 9,960,579 33,762,879
	_	0,971,000	33,702,079
	458,706	584,884	4,085,323
	47	117,782	2,353,862
	-	87,718	789,476
	-	- 4,733	698,211
	-	4,733	234,537 65,121
			00,121
\$	556,718	\$ <u>17,699,186</u>	\$ <u>51,949,988</u>
<b>ው</b>	222 242	Ф 000 400	0 4 774 054
\$	336,312	\$ 236,489	\$ 1,771,051
	<u>-</u> _	9,939 42,926	36,293 654,815
	_	114,913	2,338,189
	20,714	677,497	698,211
_	357,026	1,081,764	5,498,559
-	007,020	1,001,704	
	-	265,955	265,955
	-	-	687,010
	-	4,733	234,537
	-	-	65,121
	_	_	23,155,150
		_	20, 100, 100
	-	-	( 9,327)
	-	2,493,338	7,999,895
_	199,692	13,853,396	14,053,088
	-	16,617,422	46,451,429
•	057.000	<b>A. 47.000.400</b>	
\$_	357,026	\$ <u>17,699,186</u>	
			58,064,714
			2,334,549
			2,554,549
			2,763,575
			<u>( 1,105,579</u> )
			\$ <u>108,508,688</u>

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	General	Road and Bridge	Health Care	
REVENUES	- Certera	and bridge	- rieatii Care	
Taxes:				
Current property taxes	\$ 13,647,251	\$ 2,755,442	\$ -	
Delinquent property taxes	398,914	58,266	-	
Alcoholic beverage tax	205,875	-	-	
Bingo tax	64,489	-	-	
Sales tax	14,587,240	-	-	
Motor vehicle sales tax	453,539	1,351,339	-	
Licenses and permits	92,936	1,209,531	-	
Intergovernmental	796,124	71,457	115,123	
Charges for services	3,421,253	-	-	
Fines and forfeitures	526,624	595,230	-	
Investment earnings	932,857	84,391	93,355	
Rents and commissions	214,562	-	-	
Miscellaneous	3,574,428	13,343	-	
Total revenues	38,916,092	6,138,999	208,478	
EXPENDITURES Current:				
General government	7,308,203	-	-	
Judicial	5,541,385	-	-	
Public safety	12,387,040	-	-	
Health and human services	1,738,774	-	99,986	
Public buildings	2,153,314	-	-	
Transportation and roads	-	5,525,509	•	
Debt service:				
Principal	-	89,196	-	
Interest and fiscal charges	-	10,386	-	
Capital outlay	<u> </u>			
Total expenditures	29,128,716	5,625,091	99,986	
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	9,787,376	513,908	108,492	
, ,				
OTHER FINANCING SOURCES (USES)				
Transfers in	35,140	104,800	•	
Transfers out	( 13,157,801)	-	-	
Proceeds from capital lease	-	285,700	•	
Sale of capital assets	21,664	224,482	-	
Insurance proceeds	67,973	7,568	<u> </u>	
Total other financing sources (uses)	( 13,033,024)	622,550	<u> </u>	
NET CHANGE IN FUND BALANCES	( 3,245,648)	1,136,458	108,492	
FUND BALANCES, BEGINNING	27,152,929	1,883,185	2,598,899	
PRIOR PERIOD ADJUSTMENT		-		
RESTATED FUND BALANCES, BEGINNING	27,152,929	1,883,185	2,598,899	
FUND BALANCES, ENDING	\$23,907,281	\$ <u>3,019,643</u>	\$2,707,391	

Airport         Governmental         Governmental           Improvement         Funds         Funds           \$ 2,048,892         \$ 18,451,5           -         54,130         511,3           -         -         205,6           -         -         64,4           -         -         1,804,6           -         -         1,302,4           5,937,901         1,202,992         8,123,5           73,513         538,812         4,033,5           -         -         1,121,6           893         153,675         1,265,1	585 310 375 189 240 378 167 597 578
\$ - \$ 2,048,892 \$ 18,451,5 - 54,130 511,3 - 205,6 64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,6	310 375 189 240 378 167 597 578
- 54,130 511,3 205,8 64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	310 375 189 240 378 167 597 578
- 54,130 511,3 205,8 64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	310 375 189 240 378 167 597 578
- 54,130 511,3 205,8 64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	310 375 189 240 378 167 597 578
205,6 64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	375 189 240 378 167 597 578
64,4 14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,6	189 240 378 167 597 578
14,587,2 1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	240 378 167 597 578 354
1,804,6 1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	378 167 597 578 354
1,302,4 5,937,901 1,202,992 8,123,5 73,513 538,812 4,033,5 1,121,8	167 597 578 354
5,937,901       1,202,992       8,123,5         73,513       538,812       4,033,5         -       -       1,121,6	597 578 354
73,513 538,812 4,033,5 1,121,8	578 354
1,121,8	354
	/1
- 574,011 788,5	
<u>- 560,262 4,148,0</u>	
<u>6,012,307</u> <u>5,132,774</u> <u>56,408,6</u>	<u> 50</u>
- 1,413,497 8,721,7	'nn
- 549,118 6,090,5	
- 1,148,742 13,535,7	
- 649,944 2,488,7	
- 60,000 2,213,3	
- 7,364 5,532,8	
- 7,007 0,002,0	,, ,
- 860,208 949,4	
- 9,004 19,3	90
<u>6,260,425</u> <u>749,639</u> <u>7,010,0</u>	64
6,260,425 5,447,516 46,561,7	34
( 248,118) ( 314,742) 9,846,9	16
248,118 12,844,883 13,232,9	41
- ( 75,140) ( 13,232,9	
- 2,928 288,6	-
- 21,795 267,9	
- 10,686 86,2	
248,118 12,805,152 642,7	
- 12,490,410 10,489,7	12
199,692 4,106,666 35,941,3	71
20,356 20,3	<u>56</u>
199,692 4,127,022 35,961,7	<u> 27</u>
\$ <u>199,692</u> \$ <u>16,617,432</u> \$ <u>46,451,4</u>	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED SEPTEMBER 30, 2008

Amounts reported for governmental activities in the statement of activities (page 16) are different because:

Net change in fund balances - total governmental funds (pages 19 - 20)	\$	10,489,702
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.		4,481,488
The net effect of various miscellaneous transactions involving capital assets (l.e., sales, trade-ins, and donations) is to decrease net assets.	(	31,658)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		288,115
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		655,421
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(	62,166)
Internal Service Funds are used by management to charge the costs of certain capital assets to individual funds. The net revenue of certain activities of Internal Service Funds is reported with governmental activities.	_	886,973
Change in net assets of governmental activities (page 16)	\$_	16,707,875

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES				
Taxes:				
Current property taxes	\$ 13,701,425	\$ 13,701,425	\$ 13,647,251	\$( 54,174)
Delinquent property taxes	374,571	374,571	398,914	24,343
Alcoholic beverage tax	150,000	150,000	205,875	55,875
Bingo tax	70,000	70,000	64,489	( 5,511)
Sales tax	11,200,000	11,200,000	14,587,240	3,387,240
Motor vehicle sales tax	360,000	360,000	453,539	93,539
Total taxes				
Total taxes	25,855,996	25,855,996	29,357,308	3,501,312
Licenses and permits:				
Alcoholic beverage licenses	25,000	25,000	28,632	3,632
Sexually oriented businesses	10,000	10,000	21,602	11,602
Bail bond applications	6,500	6,500	6,500	-
Sewage disposal systems	25,000	25,000	36,202	11,202
Total licenses and permits	66,500	66,500	92,936	26,436
·			-	
Intergovernmental:				
Federal grant	19,073	15,573	15,810	237
Juvenile salary supplement	5,000	5,000	5,000	-
State supplement - court at law	150,000	150,000	137,500	( 12,500)
State supplement - assistant prosecutors	11,500	11,500	14,601	3,101
State - indigent defense	50,000	50,000	63,610	13,610
State - juror reimbursement	55,000	55,000	68,340	13,340
State - commercial waste management fees	150	150	284	134
City of Lakeport - sewer fees	1,000	1,000	1,200	200
Fiscal service fee	4,800	4,800	11,599	6,799
HIDTA Task Force	1,000	1,000	2,149	1,149
CSCD Security Deputy	20,867	20,867	20,839	( 28)
Sabine Valley Deputy	70,978	70,978	70,978	-
Sabine ISD Resource Officer	35,000	35,000	36,405	1,405
City of Longview - prisoner care	299,000	299,000	299,317	317
ETCOG - 911 reimbursement	-	-	27,000	27,000
Child welfare board reimbursement	10,000	10,000	21,492	11,492
Total intergovernmental	733,368	729,868	796,124	66,256

### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

								iance with		
								Final Budget		
		Budgeted	d An			Actual	Positive			
	Original			Final		Amounts	<u>(N</u>	egative)		
REVENUES (Continued)										
Charges for services:										
County judge	\$	225	\$	225	\$	123	\$(	102)		
Sheriff		390,000		390,000		343,755	(	46,245)		
Constables		100,000		100,000		118,271		18,271		
County clerk		1,080,000		1,080,000		1,046,160	(	33,840)		
County clerk - bond administrative fee		18,000		18,000		16,884	(	1,116)		
County clerk - archival fee		140,000		140,000		133,195	(	6,805)		
Sheriff - bond administrative fee		1,500		1,500		645	(	855)		
District clerk - bond administrative fee		350		350		288	(	62)		
Tax assessor - collector		780,000		780,000		826,005	•	46,005		
District attorney		90,000		90,000		67,392	(	22,608)		
District clerk		435,000		435,000		440,534	•	5,534		
Justices of the peace		32,000		32,000		73,105		41,105		
Trial fees		200		200		25	(	175)		
Jury		33,000		33,000		29,898	(	3,102)		
Probate judge education fees		2,500		2,500		2,305	į (	195)		
Other arrest fees		78,000		78,000		71,501	į (	6,499)		
County court-at-law no. 1		2,200		2,200		1,794	į.	406)		
County court-at-law no. 2		1,700		1,700		1,507	į	193)		
State fees		105,000		105,000		80,738	į	24,262)		
State fees - TP - judicial efficiency		10,000		10,000		3,843	į (	6,157)		
Court reporter service fees		48,000		48,000		48,127	•	127		
DRO fees		18,000		18,000		18,693		693		
Guardianship fee		-		-		6,180		6,180		
Parking lot fees		5,800		5,800		5,771	(	29)		
Computer services		6,000		6,000		6,500	•	500		
Defensive driving fees		68,000		68,000		49,604	(	18,396)		
Child safety fees		5,200		5,200		3,900	(	1,300)		
Traffic fees		22,000		22,000		13,060	į (	8,940)		
Video fees		5,300		5,300		8,244	•	2,944		
Inmate reimbursement				<u>-</u>		3,206	_	3,206		
Total charges for services		3,477,975		3,477,975	_	3,421,253	<u></u>	56,722)		

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget
		d Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
DEVENUES (Continued)				
REVENUES (Continued) Fines and forfeitures:				
	\$ 625,000	\$ 625,000	¢ 526.624	¢/ 00 276\
Justice courts	· <del></del>	· <del></del>	\$ 526,624	\$ <u>( 98,376)</u>
Total fines and forfeitures	625,000	625,000	526,624	<u>( 98,376</u> )
Investment earnings:				
Interest	900,000	900,000	1,099,551	199,551
Unrealized gains (losses)			( 166,694)	( 166,694)
Total investment earnings	900,000	900,000	932,857	32,857
Rent and commissions:				
BorgWarner Automotive	34,100	34,100	34,098	( 2)
A & M Tower, Inc.	8,865	8,865	8,865	-
Community buildings	14,000	20,334	34,263	13,929
Other rent	8,500	8,500	9,600	1,100
Royalties	8,800	8,800	18,351	9,551
Telephone coin stations	160,000	160,000	100,835	( 59,165)
Concession commissions	8,200	8,200	8,550	350
Total rent and commissions	242,465	248,799	214,562	( 34,237)
Miscellaneous:				
Federal - jail lease	313,900	313,900	1,462,248	1,148,348
Contract jail revenue	2,628,000	2,628,000	2,047,400	( 580,600)
Donations	-,020,000	13,500	_,017,100	( 13,500)
Miscellaneous	50,000	50,000	64,780	14,780
Total miscellaneous	2,991,900	3,005,400	3,574,428	569,028
i otai illistellalleuus	2,331,300		0,014,420	
Total revenues	34,893,204	34,909,538	38,916,092	4,006,554

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgeted Amounts					Actual		Variance with Final Budget Positive	
		Original	Final		Amounts		(Negative)		
					_	7			
EXPENDITURES									
General government:									
County clerk - administration:									
Salaries	\$	595,889	\$	595,889	\$	564,747	\$	31,142	
Fringe benefits		259,640		259,640		238,110		21,530	
Operating expenses	_	64,017	_	64,017	_	63,386	_	631	
Total County clerk - administration	_	919,546	_	919,546		866,243	_	53,303	
County clerk - archive restoration:									
Operating expenses		150,000		150,000		1,589		148,411	
Total County clerk - archive restoration	****	150,000		150,000	-	1,589	_	148,411	
Total County Clerk - archive restoration	_	100,000		100,000	-	1,000		140,411	
Telecommunications:									
Salaries		39,655		39,655		37,672		1,983	
Fringe benefits		7,030		7,030		6,576		454	
Operating expenses		200		200		-		200	
Total telecommunications	_	46,885		46,885		44,248		2,637	
Purchasing:									
Salaries		107,991		108,528		108,528		_	
Fringe benefits		34,090		33,553		33,136		417	
Operating expenses		8,300		8,300		7,610		690	
Total purchasing		150,381	_	150,381	_	149,274		1,107	
Human recourses.									
Human resources: Salaries		100 600		404 605		400 E60		2.057	
Fringe benefits		123,699		124,625		122,568		2,057	
•		44,155 13,958		43,229 13,958		42,394 13,928		835 30	
Operating expenses	_				_				
Total human resources		181,812		181,812	_	178,890	_	2,922	

### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget	
	Budgeted	d Amounts	Actual	Positive	
	Original	Final	Amounts	(Negative)	
EXPENDITURES (Continued)					
General government: (Continued)					
Nondepartmental - general government:					
Fringe benefits	\$ 84,000	\$ 53,093	\$ 35	\$ 53,058	
Operating expenses	2,765,120	2,572,964	2,334,403	<u>238,561</u>	
Total nondepartmental -					
general government	2,849,120	2,626,057	2,334,438	291,619	
County judge:					
Salaries	168,703	169,473	165,860	3,613	
Fringe benefits	52,155	51,385	50,151	1,234	
Operating expenses	20,445	20,445	<u>8,845</u>	11,600	
Total County judge	241,303	241,303	224,856	16,447	
Postal services:					
Operating expenses	39,610	24,235	4,779	<u>19,456</u>	
Total postal services	39,610	24,235	4,779	19,456	
Elections:					
Salaries	171,029	171,647	163,948	7,699	
Fringe benefits	59,630	59,012	52,084	6,928	
Operating expenses	83,500	83,500	75,083	8,417	
Total elections	314,159	314,159	291,115	23,044	
County auditor:					
Salaries	385,360	388,464	387,804	660	
Fringe benefits	135,109	132,005	130,163	1,842	
Operating expenses	21,000	21,000	20,410	590	
Total County auditor	541,469	<u>541,469</u>	538,377	3,092	

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget	
	Budaete	d Amounts	Actual	Positive (Negative)	
	Original	Final	Amounts		
EXPENDITURES (Continued) General government: (Continued) Tax assessor-collector:					
Salaries	\$ 931,192	\$ 931,622	\$ 920,774	\$ 10,848	
Fringe benefits	385,640	385,640	365,687	19,953	
Operating expenses	208,900	228,667	222,402	6,265	
Capital outlay		886	886		
Total tax assessor-collector	1,525,732	<u>1,546,815</u>	1,509,749	37,066	
Information services:					
Salaries	286,539	286,539	285,899	640	
Fringe benefits	95,560	95,560	91,200	4,360	
Operating expenses	543,104	515,732	512,270	3,462	
Capital outlay	125,900	135,137	134,378	<u>759</u>	
Total information services	1,051,103	1,032,968	1,023,747	9,221	
Agricultural extension service:					
Salaries	108,299	108,299	82,726	25,573	
Fringe benefits	55,725	55,725	40,775	14,950	
Operating expenses	17,500	16,700	16,597	103	
Capital outlay		800	800		
Total agricultural extension service	181,524	181,524	140,898	40,626	
Total general government	8,192,644	7,957,154	7,308,203	648,951	
Judicial: Nondepartmental - judicial:					
Operating expenses	754,900	804,900	793,832	<u>11,068</u>	
Total nondepartmental - judicial	754,900	804,900	793,832	11,068	
Court of civil appeals:					
Salaries	13,008	13,107	13,107	-	
Fringe benefits	2,235	2,136	1,003	1,133	
Total court of civil appeals	15,243	15,243	14,110	1,133	
Total oddit of olvir appeals					

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget
	Budgete	d Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
EXPENDITURES (Continued)				
Judicial: (Continued)				
County court-at-law no. 1:				
Salaries	\$ 234,743	\$ 235,012	\$ 235,012	\$ -
Fringe benefits	67,615	67,346	63,252	4,094
Operating expenses	20,185	20,185	20,029	<u>156</u>
Total County court-at-law no. 1	322,543	322,543	318,293	4,250
County court-at-law no. 2:				
Salaries	227,948	227,948	227,226	722
Fringe benefits	66,345	66,345	62,455	3,890
Operating expenses	26,450	26,450	24,782	1,668
Total County court-at-law no. 2	320,743	320,743	314,463	6,280
Attorney general master:				
Operating expenses	10,200	10,200	9,950	250
Total attorney general master	10,200	10,200	9,950	250
124th district court:				
Salaries	81,731	81,731	80,124	1,607
Fringe benefits	29,300	29,300	27,658	1,642
Operating expenses	61,200	61,200	59,137	2,063
Total 124th district court	172,231	172,231	166,919	5,312
188th district court:				
Salaries	90,437	90,437	85,062	5,375
Fringe benefits	30,895	30,895	29,053	1,842
Operating expenses	84,185	84,185	39,173	45,012
Total 188th district court	205,517	205,517	153,288	52,229

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgete	ounts		Actual	Fir	riance with nal Budget Positive	
	Original		Final		Amounts	1)	Negative)
EXPENDITURES (Continued) Judicial: (Continued) 307th district court:							
Salaries	\$ 96,950	\$	106,729	\$	102,347	\$	4,382
Fringe benefits	32,065		33,776		30,681		3,095
Operating expenses	26,850		26,850	_	9,934	_	16,916
Total 307th district court	<u>155,865</u>		167,355	_	142,962	_	24,393
Judicial expenses:							
Operating expenses	150,500		150,500		147,218		3,282
Total judicial expenses	150,500		150,500	_	147,218		3,282
District clerk:							
Salaries	603,911		603,910		593,293		10,617
Fringe benefits	261,225		261,225		245,899		15,326
Operating expenses	64,500		61,773		52,750		9,023
Capital outlay			2,727	_	2,727		•
Total district clerk	929,636		929,635	_	894,669		34,966
Justice of the peace no. 1:							
Salaries	152,003		152,003		150,564		1,439
Fringe benefits	63,615		63,615		53,368		10,247
Operating expenses	65,586		65,586	_	48,568		<u> 17,018</u>
Total justice of the peace no. 1	281,204		281,204	_	252,500		28,704
Justice of the peace no. 2:							
Salaries	88,400		88,613		86,323		2,290
Fringe benefits	30,295		30,082		29,118		964
Operating expenses	42,200		42,200	_	27,145		15,055
Total justice of the peace no. 2	160,895		160,895	_	142,586		18,309

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget
		d Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
EXPENDITURES (Continued) Judicial: (Continued)				
Justice of the peace no. 3:				
Salaries	\$ 129,909	\$ 130,453	\$ 130,102	\$ 351
Fringe benefits	52,305	51,761	50,804	957
Operating expenses	55,880	55,880	42,599	<u>13,281</u>
Total justice of the peace no. 3	238,094	238,094	223,505	<u>14,589</u>
Justice of the peace no. 4:				
Salaries	94,738	94,738	94,156	582
Fringe benefits	38,760	38,760	35,841	2,919
Operating expenses	28,855	38,855	27,433	11,422
Total justice of the peace no. 4	162,353	<u>172,353</u>	<u>157,430</u>	14,923
District attorney:				_
Salaries	1,214,445	1,217,625	1,209,743	7,882
Fringe benefits	417,255	417,255	392,342	24,913
Operating expenses	78,410	73,397	71,994	1,403
Capital outlay	-	2,500	1,833	<u>667</u>
Total district attorney	1,710,110	<u>1,710,777</u>	1,675,912	34,865
Bail bond board:				
Salaries	3,500	3,500	3,042	458
Fringe benefits	620	620	526	94
Operating expenses	2,450	2,450	196	2,254
Total bail bond board	6,570	6,570	3,764	2,806
Collections office:				
Salaries	91,349	91,349	89,685	1,664
Fringe benefits	38,360	38,360	35,183	3,177
Operating expenses	12,000	12,000	<u>5,116</u>	6,884
Total collections office	<u>141,709</u>	<u>141,709</u>	129,984	11,725
Total judicial	5,738,313	5,810,469	5,541,385	269,084

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

						Fina	ance with al Budget	
	Budgete	d An			Actual	Positive		
	Original		Final		Amounts	_(N	(Negative)	
EXPENDITURES (Continued)								
Public safety:								
Constable no. 1:								
Salaries	\$ 51,180	\$	51,256	\$	51,256	\$	-	
Fringe benefits	19,445		19,369		18,346		1,023	
Operating expenses	2,620	_	2,620	_	1,843		777	
Total constable no. 1	73,245	_	73,245	-	71,445		1,800	
Constable no. 2:								
Salaries	41,239		41,239		41,239		-	
Fringe benefits	15,825		15,825		15,042		783	
Operating expenses	7,806	_	7,806		5,988		1,818	
Total constable no. 2	64,870	_	64,870	-	62,269		2,601	
Constable no. 3:								
Salaries	56,869		56,869		55,855		1,014	
Fringe benefits	18,605		18,605		17,446		1,159	
Operating expenses	14,364	_	14,364	_	12,701		1,663	
Total constable no. 3	89,838	_	89,838	-	86,002		3,836	
Constable no. 4:								
Salaries	43,639		43,639		43,565		74	
Fringe benefits	16,250		16,250		14,993		1,257	
Operating expenses	4,965	_	4,965	_	3,954		1,011	
Total constable no. 4	64,854	_	64,854	-	62,512		2,342	
Sheriff - corrections:								
Salaries	5,936,879		5,941,754		5,865,539		76,215	
Fringe benefits	2,555,075		2,370,625		2,277,469		93,156	
Operating expenses	1,463,270		1,464,221		1,330,568		133,653	
Capital outlay	134,500	_	174,453	_	174,453		-	
Total sheriff - corrections	10,089,724	_	9,951,053	-	9,648,029		303,024	

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgeted Amounts					Actual	Fir	Variance with Final Budget Positive	
		Original	_	Final	Amounts		(\	legative)	
EXPENDITURES (Continued) Public safety: (Continued) Contract init appretions:									
Contract jail operations: Salaries	\$	1,106,601	\$	1,106,601	\$	1,057,578	\$	49,023	
Fringe benefits	Ψ	500,965	Ψ	436,763	Ψ	413,577	Ψ	23,186	
Operating expenses		368,125		434,149		395,263		38,886	
Capital outlay		64,000		68,300		67,957		343	
Total contract jail operations	-	2,039,691	_	2,045,813	-	1,934,375		111,438	
Criminal justice center operations:	-	404.000	-	000 000	-	044 400		40.440	
Salaries		194,608		223,608		211,196		12,412	
Fringe benefits		98,610 76,400		98,610 64,400		83,978 36,722		14,632 27,678	
Operating expenses	_		-		-		_		
Total criminal justice center operations	_	369,618	-	386,618	-	331,896	_	54,722	
Department of public safety:									
Salaries		40,429		52,435		47,314		5,121	
Fringe benefits		14,535		17,146		15,285		1,861	
Operating expenses	_	6,550	-	6,550	-	6,438	_	112	
Total department of public safety	-	61,514	-	76,131	-	69,037	_	7,094	
Parks and wildlife:									
Operating expenses		900		900	_	562		338	
Total parks and wildlife	_	900	-	900	_	562	_	338	
Texas alcoholic beverage commission:									
Operating expenses		250		250		-		250	
Total alcoholic beverage commission	_	250	-	250	-	-		250	
Juvenile board:									
Salaries		85,635		85,635		85,635		•	
Fringe benefits		37,015		37,015		35,278		1,737	
Total juvenile board	_	122,650		122,650	_	120,913		1,737	
Total public safety	_	12,977,154		12,876,222	-	12,387,040		489,182	
	(0	continued)							

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgeted	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
EXPENDITURES (Continued)				
Health and human services:				
Veterans services:	¢ 00.047	ф 07.404	¢ 07.404	<b>6</b>
Salaries Fringe benefits	\$ 66,917 12,185	\$ 67,431 12,223	\$ 67,431 12,038	\$ - 185
Operating expenses	12,165 12,645	12,645	11,315	1,330
Total veterans services	91,747	92,299	90,784	<u>1,515</u>
Civil defense:				
Operating expenses	14,242	14,242	1,500	12,742
Total civil defense	14,242	14,242	1,500	12,742
Environmental protection:	22 000	22 000		22 000
Operating expenses	23,000	23,000	<del>-</del>	23,000
Total environmental protection	23,000	23,000	<del>-</del>	23,000
911 Addressing:				
Salaries	68,443	71,743	68,033	3,710
Fringe benefits	28,150	27,350	25,716	1,634
Operating expenses	<u>32,895</u>	10,495	2,641	<u>7,854</u>
Total 911 addressing	129,488	109,588	96,390	13,198
Health:				
Salaries	303,379	303,379	279,653	23,726
Fringe benefits	114,120	114,120	100,499	13,621
Operating expenses	1,077,275	1,074,236	533,490	540,746
Capital outlay	22,444	25,483	21,552	3,931
Total health	1,517,218	1,517,218	935,194	582,024
Historical servanississ.				
Historical commission: Operating expenses	6,525	6,525	1,808	4,717
	6,525	6,525	1,808	4,717
Total historical commission	0,323	0,323	1,000	4,717
Contributions:				
Operating expenses	<u>541,300</u>	616,098	613,098	3,000
Total contributions	541,300	616,098	613,098	3,000
Total health and human services	2,323,520	2,378,970	1,738,774	640,196

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	<b>D</b> 45.4	d A 4 .		Variance with Final Budget
	Budgeted Original	d Amounts Final	Actual Amounts	Positive (Negative)
•	Original	IIII	Amounts	(ivegative)
EXPENDITURES (Continued)				
Public buildings:				
Courthouse building: Salaries	\$ 470,243	\$ 470,243	\$ 459,349	\$ 10,894
Fringe benefits	226,215	226,215	205,719	20,496
Operating expenses	717,735	717,735	706,233	11,502
Total courthouse building	1,414,193	1,414,193	1,371,301	42,892
Service center building:				
Operating expenses	37,500	49,500	35,887	13,613
Total service center building	37,500	49,500	35,887	13,613
Greggton building:				
Salaries	6,210	6,210	2,844	3,366
Fringe benefits	1,365	1,365	424	941
Operating expenses	23,725	23,725	<u> 18,966</u>	4,759
Total Greggton building	31,300	31,300	22,234	9,066
Gladewater Commerce Street building:				
Operating expenses	14,425	14,425	10,978	3,447
Total Gladewater Commerce				
Street building	14,425	14,425	10,978	3,447
Longview Eastman Road building:				
Operating expenses	8,525	<u>24,525</u>	<u>15,664</u>	<u>8,861</u>
Total Longview Easton Road building	8,525	24,525	15,664	8,861
Jail building:				
Operating expenses	336,135	363,256	<u>347,609</u>	<u> 15,647</u>
Total jail building	336,135	363,256	347,609	15,647
M. A. Smith Criminal Justice Center:				
Operating expenses	43,790	55,790	49,072	6,718
Total M. A. Smith Criminal Justice Center	43,790	55,790	49,072	6,718

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	 Budgeted Amounts Original Final				Actual Amounts	Fir	riance with nal Budget Positive Negative)
EXPENDITURES (Continued)							
Public buildings: (Continued)							
Youth detention center:							
Operating expenses	\$ 36,750	\$	40,290	\$	23,564	\$	16,726
Capital outlay	 	_	25,000	_	15,602		9,398
Total youth detention center	 36,750	_	65,290	_	39,166	_	26,124
Community building maintenance:							
Salaries	31,605		31,587		31,534		53
Fringe benefits	14,270		14,288		13,433		855
Operating expenses	 10,400	_	10,400	_	7,841	_	2,559
Total community building maintenance	 56,275		56,275	_	52,808	_	3,467
Longview Whaley Street community building:							
Salaries	18,012		18,013		11,468		6,545
Fringe benefits	11,210		11,210		2,468		8,742
Operating expenses	 11,365		37,070	_	25,918		11,152
Total Longview Whaley Street							
community building	 40,587		66,293		39,854	_	26,439
Judson community building:							
Operating expenses	 5,675		5,675		2,052		3,623
Total Judson community building	 5,675		5,675		2,052		3,623
Garfield Hill community building:							
Operating expenses	 7,225		6,025	_	3,501		2,524
Total Garfield Hill community building	 7,225		6,025	_	3,501	_	2,524

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

							Variance with Final Budget	
	Budgeted Amounts Original Final				Actual Amounts	Positive (Negative)		
EXPENDITURES (Continued)				-				
Public buildings: (Continued)								
Liberty City office/community building:	_							
Operating expenses	\$	15,005	\$	18,701	\$	12,662	\$	6,039
Capital outlay		5,000	_	5,000	-	3,395		1,605
Total Liberty City office/		00.00=		00 =01				= -44
community building		20,005	_	23,701	-	16,057		7,644
Hugh Camp Memorial Park:								
Operating expenses		19,225		19,225		16,993		2,232
Capital outlay		5,000		5,000		-		5,000
Total Hugh Camp Memorial Park		24,225		24,225	_	16,993		7,232
Olivia R. Hilburn community building:								
Operating expenses		10,825		25,123		23,512		1,611
Total Olivia R. Hilburn					-			
community building		10,825	_	25,123	_	23,512		1,611
Kilgore office and community building:								
Salaries		25,525		25,722		25,722		-
Fringe benefits		12,945		12,748		12,192		556
Operating expenses		36,325		44,325		39,626		4,699
Capital outlay		8,000	_		_			
Total Kilgore office								
and community building		82,795	_	82,795	_	77,540		5,255
Kilgore South Street building:								
Operating expenses		20,225		16,769		2,848		13,921
Capital outlay		-		2,756		2,756		-
Total Kilgore South Street building		20,225		19,525	_	5,604		13,921
Elderville community building:								
Operating expenses		30,225		27,225		9,061		18,164
Capital outlay		_		3,000		2,992		8
Total Elderville community building		30,225		30,225		12,053		18,172

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
EXPENDITURES (Continued) Public buildings: (Continued) Easton community building:				
Operating expenses	\$ 15,225	\$ 11,796	\$ 6,668	\$ 5,128
Capital outlay	•	2,729	2,729	-
Total Easton community building	15,225	14,525	9,397	5,128
West Harrison volunteer fire department build Operating expenses	ling: 4,200	4,200	2,032	2,168
Total West Harrison volunteer	7,200	4,200	2,002	2,100
fire department building	4,200	4,200	2,032	2,168
Total public buildings	2,240,105	2,376,866	2,153,314	223,552
Total expenditures	31,471,736	31,399,681	29,128,716	2,270,965
EXCESS OF REVENUES	2 404 400	2 500 057	0.707.070	0.077.540
OVER EXPENDITURES	3,421,468	3,509,857	9,787,376	6,277,519
OTHER FINANCING SOURCES (USES) Operating transfers from other funds:				
Airport	-	2,140	2,140	-
Permanent improvement	-	25,000	25,000	-
Computer upgrade projects		8,000	8,000	-
Total operating transfer from other funds		35,140	<u>35,140</u>	

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgeted	d Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
OTHER FINANCING SOURCES (USES) (Continuous Continuous C	\$( 15,000) ( 48,750) ( 100,000) ( 40,046) ( 20,000)  ( 1,032,500) ( 50,000)	\$( 15,500) ( 13,750) ( 104,800) ( 41,461) ( 20,000) (12,500,000) ( 1,032,500) ( 24,295) ( 198,135)	\$( 15,500) ( 13,750) ( 104,800) ( 41,460) ( 11,743) (12,500,000) ( 248,118) ( 24,295) ( 198,135)	\$ - - 1 8,257 - 784,382 - -	
Total operating transfers to other funds  Sale of capital assets Insurance proceeds - loss of fixed assets  Total other financing sources (uses)	( 1,306,296) - - ( 1,306,296)	21,664 67,973 (13,825,664)	(13,157,801) 21,664 67,973 (13,033,024)	792,640 - - - 792,640	
NET CHANGE IN FUND BALANCE FUND BALANCE, BEGINNING	2,115,172 27,152,929	(10,315,807) <u>27,152,929</u>	( 3,245,648) 27,152,929	7,070,159	
FUND BALANCE, ENDING	\$ <u>29,268,101</u>	\$ <u>16,837,122</u>	\$ <u>23,907,281</u>	\$ <u>7,070,159</u>	

#### **ROAD AND BRIDGE**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

## FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budgeted Original	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES				
Taxes:				
Current property taxes	\$ 2,762,299	\$ 2,762,299	\$ 2,755,442	\$( 6,857)
Delinquent property taxes	31,280	31,280	58,266	26,986
Motor vehicle sales tax	1,020,000	1,020,000	1,351,339	331,339
Total taxes	3,813,579	3,813,579	4,165,047	<u>351,468</u>
Licenses and permits:				
Motor vehicle registration	1,150,000	1,150,000	1,196,143	46,143
Weight permits			13,388	13,388
Total licenses and permits	1,150,000	1,150,000	1,209,531	59,531
Intergovernmental:				
Fema reimbursement	-	-	47,069	47,069
Lateral road	23,000	23,000	24,388	1,388
Total intergovernmental	23,000	23,000	71,457	48,457
Fines and forfeitures:				
Misdemeanor fines	475,000	475,000	497,859	22,859
Felony fines	60,000	60,000	48,888	( 11,112)
Civil/BF fines	45,000	45,000	48,483	3,483
Total fines and forfeitures	580,000	580,000	595,230	15,230
Investment earnings:				
Interest	75,000	75,000	103,370	28,370
Unrealized gains (losses)			( 18,979)	( 18,979)
Total investment earnings	75,000	75,000	84,391	9,391
Miscellaneous:				
Miscellaneous	1,200	1,200	13,343	12,143
Total miscellaneous	1,200	1,200	13,343	12,143
Total revenue	5,642,779	5,642,779	6,138,999	496,220

#### **ROAD AND BRIDGE**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Budge Original	eted Amounts Final	_ Actual Amounts	Variance with Final Budget Positive
	Original	Filial	Amounts	(Negative)
EXPENDITURES				
Transportation and roads:				
Administration:	\$ 251,37	70 <b>(</b> 054.070	<b>Ф</b> 054.070	Φ.
Salaries Fringe benefits	\$ 251,37 76,99	•	· ·	\$ - 3,683
_	76,98 87,38	•	•	3,663 9,773
Operating expenses	***************************************			
Total administration	415,74	8 415,748	402,292	13,456
Road and bridge - general:				
Operating expenses	304,63	304,635	<u>303,117</u>	1,518
Total road and bridge - general	304,63	304,635	303,117	1,51 <u>8</u>
Road and bridge - precinct no. 1:				
Salaries	588,69	2 605,613	593,154	12,459
Fringe benefits	239,78	•	217,651	29,262
Operating expenses	487,50	•	455,911	3,833
Capital outlay	100,00		7,710	1,158
Total road and bridge - precinct no. 1	1,415,97		1,274,426	46,712
Road and bridge - precinct no. 2:				
Salaries	31,91	7 32,146	31,534	612
Fringe benefits	13,02	•	12,425	366
Operating expenses	106,81		67,158	39,655
Total road and bridge - precinct no. 2	151,75		111,117	40,633
• •				
Road and bridge - precinct no. 3: Salaries	676,84	5 681,645	673,248	8,397
Fringe benefits	278,44	•	256,310	22,135
Operating expenses	1,084,73	•	884,611	193,949
Capital outlay	61,60		387,798	396
Total road and bridge - precinct no. 3	2,101,62		2,201,967	224,877
• .				
Road and bridge - precinct no. 4: Salaries	494,61	8 494,618	445,584	49,034
Fringe benefits	203,17	-	174,355	28,820
Operating expenses	492,65		342,190	78,445
Capital outlay	83,20		333,051	2,787
Total road and bridge - precinct no. 4	1,273,64		1,295,180	159,086

#### **ROAD AND BRIDGE**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

				Variance with Final Budget
	Budgeted	d Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
EXPENDITURES Transportation and roads: (Continued) Right-of-way: Operating expenses Total right-of-way	\$ <u>40,000</u> 40,000	\$ <u>40,000</u> 40,000	\$ <u>40,000</u> 40,000	\$ <u>        -                            </u>
Transportation and road expense: Operating expenses Total transportation and road expense		-	( 102,590) ( 102,590)	102,590 102,590
Total transportation and roads	5,703,374	6,114,381	5,525,509	588,872
Debt service: Principal: Note payable Total principal		<u>89,196</u> 89,196	89,196 89,196	<u> </u>
Interest and fiscal charges: Interest - note payable Total interest and fiscal charges	-	10,386 10,386	10,386 10,386	-
Total debt service	-	99,582	99,582	
Total expenditures	5,703,374	6,213,963	5,625,091	588,872
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	( 60,595)	( 571,184)	513,908	1,085,092
OTHER FINANCING SOURCES (USES) Operating transfers from other funds: General fund Proceeds from capital lease Sale of capital assets Insurance proceeds - loss of capital assets Total other financing sources and (uses)	- - - - -	104,800 285,700 224,482 7,568 622,550	104,800 285,700 224,482 7,568 622,550	- - - -
NET CHANGE IN FUND BALANCE	( 60,595)	51,366	1,136,458	1,085,092
FUND BALANCE, BEGINNING	1,883,185	1,883,185	1,883,185	-
FUND BALANCE, ENDING	\$ <u>1,822,590</u>	\$ <u>1,934,551</u>	\$ 3,019,643	\$_1,085,092

#### **HEALTH CARE FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Rudgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
	Original	1 11/41	- /tillourito	
REVENUES Intergovernmental:				
State - tobacco settlement	\$ 55,000	\$ 55,000	\$ 115,123	\$ 60,123
Total intergovernmental	55,000	55,000	115,123	60,123
rotal intergovernmental			110,120	
Investment earnings: Interest	120,000	120,000	101,206	( 18,794)
Unrealized gains (losses)	120,000	120,000	( 7,851)	( 7,851)
Total investment earnings	120,000	120,000	93,355	( 26,645)
Total investment earnings	120,000	120,000		( 20,040)
Total revenue	<u>175,000</u>	175,000	208,478	33,478
EXPENDITURES				
Health and human services:				
Contributions:				
Operating expenses	100,000	100,000	99,986	14
Total contributions	100,000	100,000	99,986	14
Total health and human services	100,000	100,000	99,986	14
Total expenditures	100,000	100,000	99,986	14
NET CHANGE IN FUND BALANCE	75,000	75,000	108,492	33,492
	0.500.000	0.500.000	0.500.500	
FUND BALANCE, BEGINNING	2,598,899	2,598,899	2,598,899	
FUND BALANCE, ENDING	\$ 2,673,899	\$_2,673,899	\$ 2,707,391	\$33,492

#### **STATEMENT OF NET ASSETS**

#### **PROPRIETARY FUNDS**

### **SEPTEMBER 30, 2008**

	Internal Service Funds
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 455,381
Investments	2,501,257
Interest receivable	30,097
Accounts receivable, net of allowances	1,834
Inventories	15,906
Total current assets	3,004,475
Noncurrent assets:	
Capital assets:	
Equipment	23,555
Less: accumulated depreciation	( 19,022)
Total capital assets	4,533
Total noncurrent assets	4,533
Total assets	3,009,008
LIABILITIES	
Current liabilities:	
Accounts payable	245,433
Total current liabilities	245,433
Total liabilities	245,433
NET ASSETS	
Invested in capital assets, net of	
related debt	4,533
Unrestricted	2,759,042
Total net assets	\$ <u>2,763,575</u>

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# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

#### **PROPRIETARY FUNDS**

#### YEAR ENDED SEPTEMBER 30, 2008

	Internal
	Service
	Funds
OPERATING REVENUES	
Charges for services	\$ <u>4,342,796</u>
Total operating revenues	4,342,796
OPERATING EXPENSES	
Salaries	19,510
Fringe benefits	8,481
Supplies	37,811
Copying machine	8,965
Conferences, worshops and training	65
Repairs and maintenance service	2,238
Claim expenses	2,913,958
Administrative	536,459
Depreciation	3,022
Total operating expenses	3,530,509
OPERATING INCOME	812,287
NONOPERATING REVENUES (EXPENSES)	
Interest and investment revenue	74,686
Total nonoperating revenues (expenses)	74,686
CHANGES IN NET ASSETS	886,973
TOTAL NET ASSETS, BEGINNING	1,876,602
TOTAL NET ASSETS, ENDING	\$ <u>2,763,575</u>

The notes to the financial statements are an integral part of this statement.

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#### STATEMENT OF CASH FLOWS

#### **PROPRIETARY FUNDS**

### YEAR ENDED SEPTEMBER 30, 2008

	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from interfund services  Cash paid to suppliers for goods and services  Net cash provided by operating activities	\$ 4,404,697 ( 3,461,109) 943,588
CASH FLOWS FROM INVESTING ACTIVITIES Proceeds from maturities of investments Purchase of investments Earnings on investments Net cash used by investing activities	3,920,311 ( 4,945,311) <u>95,340</u> ( 929,660)
NET INCREASE IN CASH AND CASH EQUIVALENTS	13,928
CASH AND CASH EQUIVALENTS, BEGINNING	441,453
CASH AND CASH EQUIVALENTS, ENDING	\$455,381
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	
Operating income Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	\$ 812,287
Depreciation Changes in assets and liabilities: Decrease (increase) in assets:	3,022
Inventory Accounts receivable Increase (decrease) in liabilities:	( 7,325) 56,842
Accounts payable	78,762
Net cash provided by operations	\$ <u>943,588</u>
Noncash investing, capital and financing activities: Contributions of capital assets	\$

The notes to the financial statements are an integral part of this statement.

# STATEMENT OF FIDUCIARY NET ASSETS

# FIDUCIARY FUNDS

### **SEPTEMBER 30, 2008**

		Agency Funds
ASSETS		
Cash and cash equivalents	\$	4,160,482
Investments		2,943,243
Accounts receivable	_	7,814
Total assets	\$_	7,111,539
LIABILITIES		
Due to others	\$_	7,111,539
Total liabilities	\$_	7,111,539

The notes to the financial statements are an integral part of this statement.

#### **GREGG COUNTY, TEXAS**

#### **NOTES TO FINANCIAL STATEMENTS**

#### **SEPTEMBER 30, 2008**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of Gregg County, Texas (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. These notes to the financial statements are an integral part of the basic financial statements of the County. The following is a discussion of the more significant accounting policies utilized by the County.

#### A. Reporting Entity

GASB Statement No. 14 "The Financial Reporting Entity," establishes criteria which should be considered and evaluated along with other judgmental factors before a decision is made to include one governmental unit with another governmental unit for the purpose of issuing basic financial statements. The five criteria considered were (1) financial accountability, (2) appointment of a voting majority, (3) imposition of will, (4) financial benefit to or a burden on a primary government, and (5) financial accountability as a result of fiscal dependency.

In evaluating how to define the County for financial reporting purposes, management has considered all potential component units. The decision on whether or not to include a potential component unit in the reporting entity was made by applying the criteria set forth in the preceding paragraph.

**Discretely presented component unit** – For reporting purposes, the Gregg County Child Welfare Board has been presented as a discretely presented component unit. The Gregg County Child Welfare Board is responsible for providing additional assistance to foster children in the care of the State. The Board is appointed by the Commissioners' Court and serves at their pleasure.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Fund</u> accounts for the operation, construction and maintenance of roads and bridges.

The <u>Health Care Fund</u> accounts for monies received by the County from the state as a pro rata distribution from the lump sum payment made by tobacco companies. The money collected from the state is to be spent on health-related issues.

The <u>Airport Improvement Fund</u> accounts for federal grant funding used to improve the East Texas Regional Airport.

Additionally, the County reports the following fund types:

<u>Internal Service Funds</u> account for insurance/risk management services and print services provided to other departments on a cost reimbursement basis.

<u>Agency Funds</u> are used to account for assets held by the County as an agent for individuals, private organizations and other governments.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

#### D. Assets, Liabilities and Net Assets or Equity

#### **Cash and Cash Equivalents**

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and government securities.

State statutes authorize the County to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool. Investments for the government are reported at fair value.

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Property tax receivables are shown net of an allowance for uncollectibles. Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

#### **Inventories**

All inventories are stated at cost. The costs of inventory items are recognized as expenditures in governmental funds when purchased.

#### **Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks and similar items) are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 for equipment and \$25,000 for buildings and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

GASB Statement 34 required the County to report and depreciate new infrastructure assets beginning in fiscal year 2003. Infrastructure assets include roads, bridges, traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the County. Neither their historical cost nor related depreciation has historically been reported in the financial statements. Additionally, the County implemented the retroactive infrastructure provisions of GASB Statement No. 34 during fiscal year 2007.

Property, plant and equipment are depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings	40
Improvements	. 20
Equipment	3 - 15
Infrastructure (streets and drainage)	. 16

#### **Compensated Absences**

Vacation and sick leave benefits are accumulated by County employees according to formulas adopted by the Commissioners' Court. The County's policy requires vacation time to be used within 14 months of being earned. Upon termination or retirement, employees are paid for any unused vacation time. The County's policy allows for accumulation of sick leave up to 60 days and provides for payment of sick leave accruals only upon retirement. At September 30, 2008, a liability has been recorded in the government-wide financial statements for accrued vacation time as well as the portion of accumulated sick leave expected to be paid.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of accumulated depreciation, are reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# <u>Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities</u>

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental fund* and *changes in net assets* of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$4,481,488 difference are as follows:

Capital outlay	\$	8,183,195
Depreciation expense	(_	3,701,707)
Net adjustment to increase net changes in fund balances - total		
governmental funds to arrive at changes in net assets of		
governmental activities	\$	4,481,488

Another element of that reconciliation states, "The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets." The details of this \$(31,658) difference are as follows:

In the statement of activities, only the *gain* on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold.

Net adjustment to reduce *net changes in fund balances - total governmental funds* to arrive at *changes in net assets of governmental activities*\$(31,658)

Another element of that reconciliation states, "The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$655,421 difference are as follows:

Debt issued or incurred:		
Capital lease	\$(	288,628)
Principal repayments:		
General obligation debt		860,000
Note payable		89,195
Capital lease		208
Amortization of issuance costs	(	7,375)
Amortization of bond premium	-	2,021
Net adjustment to increase net changes in fund balances - total		
governmental funds to arrive at changes in net assets of		
governmental activities	\$	655,421

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$(62,166) difference are as follows:

Compensated absences	\$(	58,451)
Accrued interest	(	3,715)
Net adjustment to decrease net changes in fund balances - total		
governmental funds to arrive at changes in net assets of		
governmental activities	\$ <u>(</u>	62,166)

#### 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a modified accrual basis for all governmental funds with the exception of the Sheriff Asset and Forfeiture, Sheriff Enforcement, and Sheriff Inmate Welfare Special Revenue Funds. A budget is prepared for the District Attorney General Special Revenue Fund based on a fiscal year ending October 31. A combined budget is prepared for all Code Unit operations rather than individual budgets for each fund. Budgetary control is exercised at the departmental level. All appropriations lapse at year-end.

State law provides that amendments approved by the Commissioners' Court may be made to the original budget provided that funds are available for the added expenditures. Reported budget amounts reflect the budget as originally adopted and all budget amendments and transfers approved by the Commissioners' Court.

The County uses encumbrance accounting, under which purchase orders are recorded in order to reserve that portion of the applicable appropriation. Purchase orders outstanding at year-end are not reported as reservations of fund balance because all open purchase orders lapse at year-end and are subject to re-appropriation in the budgetary process.

#### **Deficit Fund Balance**

The District Attorney General Fund had a deficit fund balance of \$114,953 as of September 30, 2008. Chapter 19 Funds also had a deficit fund balance at year-end of \$6. Both deficits will be covered by future fund revenues.

#### 4. DETAILED NOTES ON ALL FUNDS

#### **Deposits and Investments**

On September 30, 2008, the total carrying amount of the County's deposits was \$14,936,833, (consisting of Governmental Funds in the amount of \$9,960,579, Internal Service Funds of \$455,381 and Trust and Agency Funds of \$4,520,873) and the bank balances of the County's were \$19,025,088. \$18,684,711 of the County's deposit balance was collateralized with securities held by the pledging financial institution or in a money market instruments. The remaining balance, \$340,377 was covered by FDIC insurance

The County's investment pool is a 2a7-like pool. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

The County is required by state statute to seek formal bids for depository services. The Investment Policy includes collateral requirements in compliance with state statute and is made part of the Depository Contract.

Chapter 2256 of the Texas Government Code (The Public Funds Investment Act) authorizes and requires Gregg County to invest its funds under a written investment policy (the "Investment Policy") that primarily emphasizes safety of principal and liquidity. It also addresses investment diversification, yield, and maturity along with quality and capability of investment personnel. The investment policy defines what constitutes the legal list of investments allowed under the policy and the Court further limits certain investment instruments allowed under Texas law. Investments are held by the County's agent in the County's name. The County records all interest revenue earned from investment activities in the respective funds.

The County's deposits and investments are invested pursuant to the investment policy, which is approved annually by Commissioners' Court. The Court appoints an investment committee to review the investment policy and submit changes for approval. The appointment of the County's investment office is also done annually by resolution. The investment officer is authorized to invest in investment instruments provided they meet the guidelines of the investment policy. The investment policy includes a list of authorized investment instruments, and a maximum allowable stated maturity of any individual investment by source of funds. In addition, the investment policy includes an "investment strategy" that specifically addresses investment options and describes the priorities of preservation and safety of principal (suitability), liquidity, maturity, marketability, diversification and yield.

The investment officer submits an investment report quarterly to Commissioners' Court as specified by Chapter 2256 of the Government Code. The report details the investment position of the County and the compliance of the investment portfolio as it relates to both the adopted investment policy and Texas State Statute.

The County's demand deposits are either insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized with securities held by an independent third party bank as the County's agent, in the name of Gregg County at September 30, 2008. Collateral other than the FDIC insurance is comprised of various governmental agencies' issues with a rating of AAA by Standard & Poor's. The County's collateral agreements require the market value of securities held by its agents exceed the total amount of cash and investments held by our depository less FDIC. All of the County's deposits are insured or collateralized at September 30, 2008.

Investment types on September 30, 2008, were direct obligations of the U. S. Government and agency securities, and investment pools. Investments are stated at fair market value as obtained from a reputable and independent source.

As of September 30, 2008, the County had the following investments:

Investment Type	<u>_</u>	Fair Value	Weighted Average Maturity (Days)		
Dreyfus Government Cash Management	\$	150,000	30		
U. S. Agency Securities:					
Tennessee Valley Authority		1,080,361	44		
Federal Home Loan Bank		10,543,167	398		
Federal Home Loan Mortgage Corp.		10,880,356	418		
Fannie Mae		13,610,252	405		
Total U. S. Agency Securities	_	36,114,136			
Total portfolio	\$	36,264,136			

Interest Rate Risk. As a means of minimizing risk of loss due to interest rate fluctuations, the investment policy limits investment maturities. General, Debt Service, Permanent Improvements, and Road and Bridge Funds are limited to 60% of available fund balance which must remain within one year expected maturity; 40% may be invested past one year within a limit of two years. All other funds with the exception of the Health Care Fund must stay within a one-year maturity. The Health Care Fund may be entirely invested to the two-year limit.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits.

Credit Risk. Credit risk is the risk that an issuer or other counterpart to an investment will not fulfill its obligations. The County has limited credit risk, in conformance to state statutes and County policy, by investing in only the safest types of securities as permitted by the Public Funds Investment Act, using approved brokers and investing with different issuers. In addition, the County limits its exposure to credit risk by fully insured or collateralized deposits, regulated mutual funds and individually approved investment pools. The investment portfolio of the County is diversified to avoid incurring undue concentration in securities of one type on September 30, 2008, but the policy does not restrict the concentration of investments with one specific issuer by an explicit amount.

The County's investments as of September 30, 2008, were rated as follows:

Investment Type	Rating	Rating Agency
Dreyfus Government Cash Management	AAA	Moody
U. S. Agency Securities:		
Tennessee Valley Authority	AAA	Moody
Freddie Mac	AAA	Moody
Federal Home Loan Bank	AAA	Moody
Fannie Mae	AAA	Moody

The County did not have any derivative investment products during the current year. All significant legal and contractual provisions for investments were complied with during the year. Investments at year-end are representative of the types of investments maintained by the County during the year.

#### **Receivables**

Receivables as of year-end for the County's individual major funds and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General	a	Road nd Bridge		Health Care	<u>Im</u>	Airport provement		lonmajor Funds		Total
Receivables:												
Taxes	\$	767,106	\$	154,805	\$	-	\$	-	\$	115,237	\$	1,037,148
Accounts		1,388,360		830,122		17,551		47		117,782		2,353,862
Due from other												
governments	_	2,994,664	_	47,069	_	-		458,706		584,884		4,085,323
Gross receivables		5,150,130		1,031,996		17,551		458,753		817,903		7,476,333
Less: allowance for												
uncollectibles	(	183,185)	<u>(</u>	36,968)	_	-	*****	-	(_	27,519)	(	247,672)
Net total receivables	\$_	4,966,945	\$	995,028	\$_	17,551	\$_	458,753	\$	790,384	\$_	7,228,661

Governmental funds report *deferred revenue* in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unavailable	<u>U</u>	Unearned		
General fund	\$ 535,237	\$			
Delinquent property taxes receivable Fines	\$ 535,237 866,568	Ą	-		
Road and bridge:					
Delinquent property taxes receivable	108,657		-		
Fines	712,814		-		
Nonmajor funds:					
Delinquent property taxes receivable	84,076		-		
Other	27,197		3,640		
Total governmental funds	\$ <u>2,334,549</u>	\$	3,640		

### **Capital Assets**

Capital asset activity for the year ended September 30, 2008 was as follows:

		Beginning Balance	Increases					Ending Balance
Governmental activities: Capital assets, not being depreciated:								
Land	\$	1,300,308	\$	15,602	\$	-	\$	1,315,910
Construction in progress		6,623,884	_	7,244,892		122,547	_	13,746,229
Total assets not being depreciated		7,924,192	-	7,260,494		122,547		15,062,139
Capital assets, being depreciated:								
Buildings and improvements		36,861,681		-		-		36,861,681
Equipment		11,479,541		1,369,224		784,016		12,064,749
Infrastructure	_	50,602,577		-		-	_	50,602,577
Total capital assets being depreciated		98,943,799	_	1,369,224		784,016	_	99,529,007
Accumulated depreciation:								
Buildings and improvements	(	16,263,881)	(	904,938)		-	(	17,168,819)
Equipment	(	8,494,682)	(	878,075)	(	752,358)	(	8,620,399)
Infrastructure	(	28,486,989)	(	2,010,862)		-	(	30,497,851)
Total accumulated depreciation	(	53,245,552)	(	3,793,875)	(	752,358)	(	56,287,069)
Total capital assets being								
depreciated, net	_	45,698,247	(	2,424,651)	_	31,658	_	43,241,938
Governmental activities capital								
assets, net	\$_	53,622,439	\$_	4,835,843	\$	154,205	\$_	58,304,077

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	1,161,007
Judicial		6,418
Public safety		339,739
Health and human services		10,905
Public buildings		775,425
Transportation and roads	_	1,500,381
Total depreciation expense - governmental activities	¢	3.793.875

#### Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2008, is as follows:

#### Due to/from other funds:

Due to Fund	 Amount
Code Enforcement Awarded Forfeiture	\$ 500
District Attorney - General	138,447
VIT Operating	1,008
Violence Against Women Prosecution 08/31/09	4,929
Bioterrorism Grant - TDH 08/31/08	392,242
Bioterrorism Grant - TDH 08/31/09	6,234
Pandemic Preparedness 08/31/08	2,755
Litter Abatement 08/31/08	3,515
Litter Abatement 08/31/09	2,172
Small Community Airport Grant 08/31/09	91,706
Immunization Contract 08/31/08	21,213
Immunization Contract 08/31/09	9,018
Chapter 19 Funds	3,758
Airport Improvement	 20,714
	\$ 698,211

#### Interfund transfers:

		1		
	General	Road and Bridge	Other Governmental	Total
Transfer out: General Other governmental	\$ - 35,140	\$ 104,800 	\$ 13,053,001 40,000	\$ 13,157,801 75,140
Total transfers out	\$ <u>35,140</u>	\$ <u>104,800</u>	\$ 13,093,001	\$ <u>13,232,941</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as the debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **Debt**

#### **General Obligation Bonds**

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The original amount of general obligation bonds issued in prior years was \$17,635,173. The final payment on the 2004 refunding bonds was made during fiscal year 2008 and the County currently has no outstanding bonds payable.

#### Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2008, was as follows:

		Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year	
Governmental activities	***************************************					,					
Bonds payable: General obligation bonds Less deferred amounts:	\$	860,000	\$	-	\$	860,000	\$	-	\$	-	
On refunding	(	5,354)	_	7,375		2,021				-	
Total bonds payable		854,646		7,375		862,021		-		-	
Note payable		274,230				89,196		185,034		90,237	
Capital leases payable		-		288,628		208		288,420		893	
Compensated absences		560,506		58,452			_	618,958			
Governmental activity	\$	1.689.382	\$	354.455	\$	951,425	\$	1.092.412	\$	91,130	
long-term liabilities	Ψ	1,000,302	⊸_	304,400	Ψ	901,420	Φ	1,082,412	Ψ	₹1,13U	

#### Other Information

#### **Risk Management**

The County and/or employees of the County are defendants in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2008, the County was covered under a general liability insurance plan. Additionally, the County has commercial insurance for other risks of loss, including workers' compensation and employee life and accident insurance. There were no significant reductions in insurance coverage from the prior year, nor did any settlement exceed coverage.

#### **Contingent Liabilities**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

There are currently several claims and lawsuits pending against the County. It is the opinion of the County Attorney and County Staff that there is no pending litigation against the County that, if decided against the County, would have a material adverse effect upon the operations of the County or that would exceed the contingency amounts set aside for such purpose.

#### **Retirement Plan**

#### Plan Description

Gregg County, Texas provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 574 nontraditional defined benefit pension plans. TCDRS, in the aggregate, issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P. O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### **Funding Policy**

The employer has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 9.47% for the months of the accounting year in 2008, and 8.87% for the months of the accounting year in 2007.

The deposit rate payable by the employee members for calendar year 2008 is the rate of 7%, as adopted by the governing body of the employer.

#### **Annual Pension Cost**

For the employer's accounting year ended September 30, 2008, the annual pension cost for the TCDRS plan for its employees was \$1,774,883 and the actual contributions were \$1,774,883.

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2006 and December 31, 2007, the basis for determining the contribution rates for calendar years 2008 and 2007. The December 31, 2007, actuarial valuation is the most recent valuation.

#### **Actuarial Valuation Information**

Actuarial Valuation Date	12/31/05	12/31/06	12/31/07
Actuarial cost method Amortization method	entry age level percentage of payroll, open	entry age level percentage of payroll, closed	entry age level percentage of payroll, closed
Amortization period in years	20.0	15.0	15.0
Asset valuation method	long-term appreciation with adjustment	SAF: 10-yr smoothed value ESF: Fund value	SAF: 10-yr smoothed value ESF: Fund value
Actuarial Assumptions:	•		
Investment return <sup>1</sup>	8.00%	8.00%	8.00%
Projected salary increases <sup>1</sup>	5.3%	5.3%	5.3%
Inflation	3.5%	3.5%	3.5%
Cost-of-living adjustments	0.0%	0.0%	0.0%

<sup>&</sup>lt;sup>1</sup>Includes inflation at the stated rate

# Trend Information for the Retirement Plan for the Employees of Gregg County

Accounting Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
09/30/06	1,373,905	100%	-
09/30/07	1,500,429	100%	-
09/30/08	1,774,883	100%	-

### Schedule of Funding Progress for the Retirement Plan For the Employees of Gregg County

Year	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (1) (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2005 2006	41,938,445 46,806,242	47,859,731 51,229,131	5,921,286 4,422,889	87.63% 91.37%	16,092,947 17,110,071	36.79% 25.85%
2007	50,427,162	54,903,892	4,476,730	91.85%	18,807,349	23.80%

- (1) The annual covered payroll is based on the employee contributions received by TCDRS for the year ending with the valuation date.
- (2) Revised economic and demographic assumptions due to an experience review were reflected in this valuation.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

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# **NONMAJOR GOVERNMENTAL FUNDS**

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

**Debt Service Funds** are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

### **SEPTEMBER 30, 2008**

	Special Revenue								
	FM 349 Project	Oilfield Theft Prosecution	Election Service Contract	County Clerk Records Management	Jail Lease Facility				
ASSETS									
Cash and cash equivalents Investments Receivables (net of allowance for uncollectibles)	\$ 170,000 -	\$ 16,000 -	\$ 35,760 -	\$ 280,247 74,162	\$ 273,268 -				
Other governments	-	_	-	_	-				
Accounts	-	_	66	5,039	40,462				
Delinquent property taxes	-	-	-	-	-				
Inventory - materials/supplies			-		-				
Total assets	\$ 170,000	\$16,000	\$_35,826	\$359,448	\$ <u>313,730</u>				
LIABILITIES AND FUND BALANCES Liabilities:									
Accounts payable	\$ 7,364	\$ -	\$ 676	\$ 1,320	\$ -				
Accounts payable - other governments	-	-	-	-	-				
Accrued liabilities	-	-	-	2,087	-				
Deferred revenues	-	-	-	-	-				
Due to other funds									
Total liabilities	7,364		<u>676</u>	3,407					
Fund balances:									
Reserved for inventory	-	-	-	-	-				
Reserved for debt service Unreserved:	-	-	-	-	-				
Undesignated	162,636	16,000	35,150	356,041	313,730				
Total fund balances	162,636	16,000	35,150	356,041	313,730				
Total liabilities and fund balances	\$ <u>170,000</u>	\$16,000	\$ 35,826	\$359,448	\$ <u>313,730</u>				

Special Revenue Violence Violence Child Against Against County Support Women Women Wide Law Title IV-D Prosecution Prosecution Records 08/31/03 Library Airport 08/31/08 08/31/09 Management Security 341,214 \$ \$ \$ 36,019 \$ 156,457 \$ \$ 11,790 \$ 125,602 231,047 12,016 8,686 16,774 30,621 6,871 7,596 46,784 4,733 \$ 173,231 666,415 11,790 8,686 132,473 43,615 \$ 1,006 2,742 \$ 45,096 \$ \$ \$ \$ 1,084 \$ 4,843 9,927 12 288 26,826 2,751 3,436 576 14,556 43,145 3,504 5,752 4,929 17,586 124,994 5,176 14,031 8,686 4,733 155,645 536,688 11,790 127,297 29,584 155<u>,645</u> 11,790 541,421 127,297 29,584

(continued)

132,473

8,686

43,615

\$ 173,231

666,415

11,790

### **COMBINING BALANCE SHEET**

### NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2008

	Special Revenue									
	P	NRCC- SEP roject /06/08	Gra	oterrorism ant - TDH 8/31/08	Gra	terrorism Int - TDH 3/31/09	Pr	Texas VINE rogram 3/31/08	Hoi G	State meland rant III 2/30/06
ASSETS										
Cash and cash equivalents	\$	813	\$	-	\$	-	\$	-	\$	-
Investments		-		-		-		-		-
Receivables (net of allowance										
for uncollectibles)										
Other governments		-		392,242		7,845		-		-
Accounts		-		-		-		-		-
Delinquent property taxes		-		-		-		-		-
Inventory - materials/supplies	_		_				_			-
Total assets	\$	813	\$	392,242	\$	7,845	\$	-	\$	_
LIABILITIES AND FUND BALANCES										
Liabilities:	•		•		•	400	•		•	
Accounts payable	\$	-	\$	-	\$	432	\$	-	\$	-
Accounts payable - other governments		-		-		-		-		-
Accrued liabilities Deferred revenues		-		-		1,179		-		-
		-		- 392,242		- 6,234		-		_
Due to other funds										
Total liabilities	_			392,242		7,845	_			
Fund balances:										
Reserved for inventory		-		-		-		-		-
Reserved for debt service		-		-		-		-		-
Unreserved:										
Undesignated	-	813		-		_	-	-		
Total fund balances		813		-		-	_	-	**********	-
Total liabilities and fund balances	\$	813	\$	392,242	\$	7,845	\$_		\$	_

Special Revenue

Ho G	State State Homeland Homeland Grant IV Grant V 02/28/08 02/28/10		Dev	mmunity elopment ck Grant 0/04/07	C	Medical Corps Donations		Medical Corps Funding		Pandemic Preparedness 08/31/08		HAVA Team 12/31/07	
\$	-	\$	- -	\$	-	\$	-	\$	13,877 -	\$	- -	\$	- -
	- - -		-		- - -		- - -		- -		- 2,755 -		- -
\$	-	\$	-	\$	-	\$ <u></u>	<u>-</u>	\$ <u></u>	13,877	\$	2,755	\$ <u></u>	-
\$	- - -	\$	- - -	\$	- - -	\$	- - -	\$	- - -	\$	- - - -	\$	- - -
_	-		-	***************************************	-		<u>-</u>		<del>-</del>		2,755 2,755 -		-
	-		- -		- - -		-		13,877 13,877		-		-
\$	-	\$	-	\$	-	\$	-	\$	13,877	\$	2,755	\$	-

(continued)

### **COMBINING BALANCE SHEET**

### NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2008

	Special Revenue									
	Litter Abatement Grant 08/31/08		Litter Abatement Grant 08/31/09		STEP Program		Small Community Airport Grant 08/31/09		Immunizatior Contract 08/31/08	
ASSETS										
Cash and cash equivalents Investments Receivables (net of allowance for uncollectibles)	\$	-	\$	-	\$	-	\$	-	\$	-
Other governments		3,565		3,723		-		109,551		27,786
Accounts		-		-		-		-		-
Delinquent property taxes		-		-		-		-		-
Inventory - materials/supplies	•	-	_			-		-		
Total assets	\$	3,565	\$_	3,723	\$	-	\$_	109,551	\$	27,786
LIABILITIES AND FUND BALANCES Liabilities:										
Accounts payable	\$	50	\$	415	\$	-	\$	14,205	\$	6,573
Accounts payable - other governments		_		_		-		-		<u>.</u>
Accrued liabilities		-		1,136		-		-		-
Deferred revenues		-		_		-		3,640		-
Due to other funds		3,515		2,172	_		_	91,706		21,213
Total liabilities		3,565	_	3,723		-	_	109,551		27,786
Fund balances:										
Reserved for inventory		-		-		-		-		-
Reserved for debt service		-		-		-		-		-
Unreserved:										
Undesignated				-						-
Total fund balances		-			_	-	_	-		-
Total liabilities and fund balances	\$	3,565	\$	3,723	\$	-	\$_	109,551	\$	27,786

Special Revenue

			Special Reven			
		ż	District	District		County
			Clerk	Clerk		Clerk
Immunization		Justice	Civil	Criminal	Justice of	Criminal
Contract		Court	Records	Records	the Peace	Records
08/31/09	LEOSE	Technology	Management	Management	Security	Management
\$ - -	\$ 38,202 -	\$ 98,872 -	\$ 27,774 -	\$ 926 -	\$ 19,037 -	\$ 12,875 -
15,868	-	-	-	-	-	-
-	-	3,050	529	48	663	271
-	-	-	-	-	-	-
•	-	-	-	<del>-</del>		
\$ <u>15,868</u>	\$ 38,202	\$ <u>101,922</u>	\$28,303	\$974	\$ <u>19,700</u>	\$13,146
\$ 2,203	\$ 38,202	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
4,647	-	-	-	-	-	-
_	_	2,775	-	-	607	-
9,018	-	-	-	-	-	-
15,868	38,202	2,775	-		607	
-	-	-	-	-	-	-
-	-	-	-	-	-	-
		99,147	28,303	974	19,093	13,146
-		99,147	28,303	974	19,093	13,146
\$ 15,868	\$ <u>38,202</u>	\$ <u>101,922</u>	\$ <u>28,303</u>	\$ <u>974</u>	\$ <u>19,700</u>	\$ <u>13,146</u>

(continued)

#### **COMBINING BALANCE SHEET**

### NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2008

	Special Revenue									
		apter 19 Funds	ı	HAVA - Leasing quipment		Drug Court 5/31/08	<u>Or</u>	VIT perating	A	Sheriff sset and orfeiture
ASSETS										
Cash and cash equivalents	\$	-	\$	17,842	\$	-	\$	31,118	\$	13,052
Investments		-		-		-		-		-
Receivables (net of allowance										
for uncollectibles)										
Other governments		3,602		-		-		-		•
Accounts		150		-		-		-		-
Delinquent property taxes		-		-		-		-		-
Inventory - materials/supplies			_	-	_					-
Total assets	\$	3,752	\$_	17,842	\$_	-	\$	31,118	\$_	13,052
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	-	\$	16,800	\$	-	\$	-	\$	-
Accounts payable - other governments		-		-		-		-		-
Accrued liabilities		-		-		-		-		-
Deferred revenues		-		-		-		-		-
Due to other funds		3,758		-		-		1,008		-
Total liabilities		3,758		16,800	_			1,008	-	_
Fund balances:										
Reserved for inventory		-		-		-		-		-
Reserved for debt service		-		-		-		-		-
Unreserved:										
Undesignated	<u>(</u>	6)	_	1,042	_		_;	30,110	_	13,052
Total fund balances	(_	6)	_	1,042	_	-		30,110	_	13,052
Total liabilities and fund balances	\$	3,752	\$_	17,842	\$_	-	\$	31,118	\$_	13,052

			Special Revenue	•		Debt Service	Capital Projects
En	Sheriff forcement	Sheriff Inmate Welfare	Code Enforcement Awarded Forfeiture	Code Federal Enforcement Account	District Attorney General	Debt Service	Capital Improvement Fund
\$	86,198 -	\$ 127,654 -	\$ 296,572 -	\$ 134,255 -	\$ 23,494 -	\$ 265,465 -	\$ 3,834,124 8,665,876
\$	- - - - - 86,198	- - - - - - \$ 127,654	- - - -  \$ 296,572	- - - -  \$ 134,255	- - - - - \$ 23,494	490 40,934  \$ 306,889	- - - - - - - - - - - - - - - - - - -
\$	-	* -	\$ -	\$ -	\$ -	\$ -	\$ -
	- - - - -	- - - -	- - - 500 500	- - - -	138,447 138,447	- 40,934 - 40,934	- - - - -
	-	-		- -	-	- 265,955	-
_	86,198 86,198	127,654 127,654	296,072 296,072	134,255 134,255	( 114,953) ( 114,953)		12,500,000 12,500,000
\$	86,198	\$ <u>127,654</u>	\$ <u>296,572</u>	\$ <u>134,255</u>	\$ 23,494	\$306,889	\$12,500,000



### **COMBINING BALANCE SHEET**

### NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2008

	Capital Projects								
		ermanent provement	Co	ongview ommunity Center enovation	Computer Upgrade Projects	C	307th District ourtroom enovation	***************************************	Totals
ASSETS									
Cash and cash equivalents	\$	537,912	\$	71,032	\$ 815,200	\$	20,333	\$	7,932,984
Investments		-		-	-		-		8,971,085
Receivables (net of allowance									
for uncollectibles)									
Other governments		-		-	-		-		584,884
Accounts		1,005		133	1,171		88		117,782
Delinquent property taxes		-		-	-		-		87,718
Inventory - materials/supplies		-	_		-	_	-		4,733
Total assets	\$	538,917	\$	71,165	\$ <u>816,371</u>	\$_	20,421	\$_	17,699,186
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	-	\$	443	\$ 93,035	\$	-	\$	236,489
Accounts payable - other governments		-		-	-		-		9,939
Accrued liabilities		-		-	-		-		42,926
Deferred revenues		-		-	-		-		114,913
Due to other funds	_	_		-	-		_		677,497
Total liabilities	_	-		443	93,035	_	-	_	1,081,764
Fund balances:									
Reserved for inventory		-		-	-		-		4,733
Reserved for debt service		-		-	-		-		265,955
Unreserved:									
Undesignated	_	538,917		70,722	723,336		20,421		16,346,734
Total fund balances	_	538,917		70,722	723,336		20,421	_	16,617,422
Total liabilities and fund balances	\$_	538,917	\$	71,165	\$ <u>816,371</u>	\$_	20,421	\$_	17,699,186

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Special Revenue							
	FM 349 Project	Oilfield Theft Prosecution	Election Service Contract	County Clerk Management Records	Jail Lease Facility			
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -			
Intergovernmental	-	-	-	-	-			
Charges for services	-	-	11,521	143,040	-			
Interest	-	-	1,406	8,536	-			
Rent and commissions	470.000	-	-	-	151,130			
Miscellaneous	170,000	16,000			-			
Total revenues	170,000	16,000	12,927	151,576	<u>151,130</u>			
EXPENDITURES								
Current:								
General government	-	-	24,337	117,434				
Judicial	-	-	-	-	-			
Public safety	-	-	-	-	-			
Health and human services	-	-	-	-	-			
Public buildings	7.064	-	-	-	60,000			
Transportation and roads Debt service:	7,364	-	-	-	-			
Principal	_	_	208	<u>_</u>	_			
Interest and fiscal charges	_	_	81		-			
Capital projects	_	-		-	-			
Total expenditures	7,364		24,626	117,434	60,000			
	<u> </u>		<del></del>		***************************************			
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	162,636	16,000	<u>( 11,699</u> )	34,142	91,130			
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	-	-	-			
Transfers out	-	-	-	-	-			
Sale of capital assets	-	-	-	-	-			
Insurance proceeds	-	-	-	-	-			
Capital lease	-	<u> </u>	2,928					
Total other financing sources (uses)	-		2,928					
NET CHANGE IN FUND BALANCES	162,636	16,000	( 8,771)	34,142	91,130			
FUND BALANCES, BEGINNING	-	-	43,921	321,899	222,600			
PRIOR PERIOD ADJUSTMENT		_			•			
RESTATED FUND BALANCES, BEGINNING			43,921	321,899	222,600			
FUND BALANCES, ENDING	\$ <u>162,636</u>	\$ <u>16,000</u>	\$ <u>35,150</u>	\$ 356,041	\$ <u>313,730</u>			

			Special Revenu	ie			
Law Library	Airport	Child Support Title IV-D 08/31/03	Violence Against Women Prosecution 08/31/08	Violence Against Women Prosecution 08/31/09	County Wide Records Management	Security	
\$ - - 58,730 5,350	\$ 1,122,478 36,409 21,464 22,320	\$ - - -	\$ - 65,179 -	\$ - 8,686 -	\$ - - 76,152 3,520	\$ - - 74,679 1,217	
64,080	248,173 1,165 1,452,009	<u>.                                    </u>	- - 65,179	- - 8,686	- - - 79,672	75,896	
- 70,330	998,576	- 4,174	- 106,639	- 8,686	42,136 -	- -	
- - -	485,033 - -	- - -	- - -	- -	- - -	103,722 - -	
- - -	- -	- -	• •	- - -	- -	- -	
70,330	 	4,174	106,639	8,686	42,136	103,722	
( 6,250)	( 31,600)	(4,174)	( 41,460)	-	37,536	( 27,826)	
- - -	40,000 ( 2,140) 21,795 10,686	- - -	41,460 - - -	- - -	- - - -	15,500 - - -	
  ( 6,250)	70,341 38,741	  ( 4,174)	<u>-</u> 41,460		37,536	15,500 ( 12,326)	
161,895	502,680	15,964	- 	<u> </u>	89,761 	41,910	
161,895 \$ 155,645	502,680 \$ 541,421	15,964 \$11,790	<u> </u>	<u>-</u> \$		41,910 \$ 29,584	

(continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Special Revenue									
	TNRCC SEP Project 07/06/08		Gr	Bioterrorism Grant - TDH 08/31/08		Bioterrorism Grant - TDH 08/31/09		Texas VINE Program 08/31/08		State omeland Grant III 2/30/06
REVENUES										
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-
Intergovernmental		19,097		466,903		7,845		30,108		-
Charges for services		-		-		-		-		-
Interest		697		-		-		-		-
Rent and commissions		-		-		-		-		-
Miscellaneous		<del>-</del>	_		_		_		_	
Total revenues	_	19,794		466,903		7,845	_	30,108	_	
EXPENDITURES										
Current:										
General government		-		-		-		-		-
Judicial		-		=		-		-		-
Public safety		<b>-</b>		<b>-</b>		<u>-</u>		30,108		-
Health and human services		18,981		466,903		7,845		-		-
Public buildings		-		-		-		-		-
Transportation and roads		-		-		-		-		-
Debt service: Principal										
Interest and fiscal charges		-		-		-		-		_
Capital projects		-		-		-		-		-
		18,981		466,903		7,845	_	30,108		
Total expenditures	_	10,301		400,505	_	7,040	_	30,100	_	<del></del>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		813	-	-		-	-	-	*****	
OTHER FINANCING SOURCES (USES)										
Transfers in		_		_		_		_		_
Transfers out		_		-		_		-		-
Sale of capital assets		-		-		-		-		-
Insurance proceeds		-		-		-		-		-
Capital lease		-		-		-	_			-
Total other financing sources (uses)	_	-	_	-		<u></u>	_		_	-
NET CHANGE IN FUND BALANCES		813		-		-		-		-
FUND BALANCES, BEGINNING		-		-		-		-		10,181
PRIOR PERIOD ADJUSTMENT		-		_		-	_		<u>(</u>	10,181)
RESTATED FUND BALANCES, BEGINNING	_	-	_	-		-		-		-
FUND BALANCES, ENDING	\$	813	\$		\$	-	\$	-	\$	•

Special	Revenue
Special	Leveline

State Homeland Grant IV 02/28/08	State Homeland Grant V 02/28/10	Community Development Block Grant 10/04/07	Medical Core Donations	Medical Corps Funding	Pandemic Preparedness 08/31/08	HAVA Team 12/31/07
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
21,583	113,734	2,725 -		13,877	29,559 -	1,301
-	- -	- -	-	-	-	-
-	-	-	-	-	-	-
337	-		2,900			-
21,920	<u>113,734</u>	2,725	2,900	13,877	29,559	1,301
-	-	-	-	-	-	1,301
-	<b>-</b>	-	-	-	-	-
21,920 -	113,734	- 2,725	- 3,900	-	- 29,559	<del>-</del>
-	- -	2,725	-	-	-	<del>-</del>
-	-	-	-	-	-	-
-	-		-	-	-	-
	<u> </u>					
21,920	113,734	2,725	3,900	-	29,559	1,301
	<u> </u>		( 1,000)	13,877	-	
_	_	_	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
	<del>-</del>	<del></del>	<u> </u>			
	<del></del>		( 1000)	40.077		
=	-	-	( 1,000)	13,877	-	-
-	-	-	1,000	-	-	•
-	-	-	<del>-</del>	<del>-</del>		
		-	1,000	-		
\$	\$	\$	\$	\$ <u>13,877</u>	\$	\$

(continued)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

			Special Rever	nue		
	Litter Abatement Grant 08/31/08	Litter Abatement Grant 08/31/09	STEP Program	Small Community Airport Grant 08/31/09	Immunization Contract 08/31/08	
REVENUES		•			_	
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	
Intergovernmental	19,663	2,500	4,000	161,765	56,441	
Charges for services Interest	<u>-</u>	<u>-</u>	<del>-</del>	-	<u>-</u>	
Rent and commissions	_	-	-	_	-	
Miscellaneous	12,593	1,223	905	-	_	
Total revenues	32,256	3,723	4,905	161,765	56,441	
EXPENDITURES					<u> </u>	
Current:						
General government	-	-	-	175,515	-	
Judicial	-	-	-	-	-	
Public safety	-	-	4,905	-	-	
Health and human services	43,999	3,723	-	-	56,441	
Public buildings	-	-	-	-	-	
Transportation and roads	-	-	-	-	-	
Debt service:						
Principal Interest and fiscal charges	-	-	-	•	-	
Capital projects	-	_	_	_	_	
	43,000	2.722		175 515		
Total expenditures	43,999	3,723	4,905	175,515	56,441	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	( 11,743)			( 13,750)		
OTHER FINANCING SOURCES (USES)						
Transfers in	11,743	-	-	13,750	-	
Transfers out	-	-	-	-	-	
Sale of capital assets	-	-	-	-	-	
Insurance proceeds	-	-	-	-	-	
Capital lease						
Total other financing sources (uses)	11,743			13,750		
NET CHANGE IN FUND BALANCES	-	-	-	-	-	
FUND BALANCES, BEGINNING	-	-	-	-	-	
PRIOR PERIOD ADJUSTMENT		-				
RESTATED FUND BALANCES, BEGINNING	<u> </u>	-		-	-	
FUND BALANCES, ENDING	\$ <u> </u>	\$ <u> </u>	\$	\$	\$ <u> </u>	

Immunization Contract 08/31/09	<u>LE</u>	OSE		ustice Court chnology	F	ecial Revenue District Clerk Civil Records nagement	C R	District Clerk Criminal Records nagement	th	ustice of e Peace Security	( F	County Clerk Criminal Records nagement
\$ - 15,868	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
15,000		-		- 26,509		- 11,410		- 639		- 6,516		- 5,747
-		-		2,869		897		19		506		314
-		-		-		-		-		-		-
			_		_	-		•	_	-		-
15,868				29,378		12,307		658		7,022		6,061
_				_		_		_		_		_
-		-		6,813		12,414		-		-		-
<u>-</u>		-		-		-		-		-		-
15,868		•		-		-		-		-		-
-				-		-		-		-		-
-		-		-		-		-		-		-
-		-		-		•		•		-		-
45.000	-	-			************			-				
15,868				6,813		12,414						-
		-		22,565	<u></u>	107)		658		7,022		6,061
-		-		-		-		-		_		-
-		•		-		-		-		-		-
-		•		-		-		-		-		-
-		-		-		-		-		-		-
-		-		_		_						_
	***************************************	_	***************************************	22,565	(	107)		658		7,022		6,061
-		_		76,582	`	28,410		316		12,071		7,085
-												-
-				76,582		28,410		316		12,071		7,085
_	\$	_	\$	99,147	\$	28,303	\$	974	\$	19,093	\$	13,146

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Special Revenue									
		napter 19 Funds	L	IAVA - .easing uipment		Drug Court 5/31/08	VIT Operating		Sheriff Asset and Forfeiture	
REVENUES										
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-
Intergovernmental		12,163		-		737		-		-
Charges for services		-		12,162		-		-		-
Interest		-		-		-		24,670		-
Rent and commissions		-		-		-		-		- 15,816
Miscellaneous		- 10.100	_	-			_	-	_	
Total revenues		12,163	_	12,162		737	_	24,670	_	15,816
EXPENDITURES										
Current:										
General government		12,301		16,800		-		25,097		-
Judicial		-		-		737		-		-
Public safety		-		-				-		2,234
Health and human services		-		-		-		-		-
Public buildings		-		-		-		-		-
Transportation and roads Debt service:		-		-		-		-		-
Principal		_		_		_		_		_
Interest and fiscal charges		-		-		-		-		-
Capital projects		-		-		-		_		-
Total expenditures		12,301		16,800		737	_	25,097		2,234
·	_	,		,		<del>, , , , , , , , , , , , , , , , , , , </del>	-		_	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(</u>	138)	<u>(</u>	4,638)			<u>(</u>	427)	_	13,582
OTHER FINANCING SOURCES (USES)										
Transfers in		-		-		-		-		-
Transfers out		-		-		-		-		-
Sale of capital assets		-		-		-		-		-
Insurance proceeds		-		-		-		-		-
Capital lease		-		-		-	_	-	_	-
Total other financing sources (uses)		-				-		-		-
NET CHANGE IN FUND BALANCES	(	138)	(	4,638)		-	(	427)		13,582
FUND BALANCES, BEGINNING		132		5,680		-		-	(	530)
PRIOR PERIOD ADJUSTMENT							_	30,537	_	
RESTATED FUND BALANCES, BEGINNING	·	132		5,680			_	30,537	<u>(</u>	530)
FUND BALANCES, ENDING	\$ <u>(</u>	6)	\$	1,042	\$		\$_	30,110	\$	13,052

	Special Revenue							De	ebt Service	Ca	pital Projects		
	Sheriff Enforcement		Sheriff Inmate Welfare		CodeCodeEnforcementFederalDistrictAwardedEnforcementAttorneyForfeitureAccountGeneral		Federal District Enforcement Attorney			Debt Service		Capital Improvement Fund	
\$ - - - - 45,	<u>521</u> 521	\$	2,658 174,708 42,524 219,890	\$	- - - 10,035 - 56,839 66,874	\$	- - 360 - 145,105 145,465	\$	112,849 90,243 - - 49,334 252,426	\$ 	980,534 - - 13,599 - - - 994,133	\$ _	- - - - -
- - 59,			- - 164,700		- - 135,125		- - 27,374		339,325		- - - -	_	
- - -					- - -		- - -		- - -		- - 860,000 8,923 -		- - - -
	366)		164,700 55,190		135,125 68,251)	_	27,374 118,091		339,325 86,899)	_	868,923 125,210	_ _ _	-
- - - - -			- - - - -		- - - - - - -	_	- - - - -		- - - - -		- - - - -		12,500,000 - - - - - 12,500,000
( 14,5 100,5 			55,190 72,464 - 72,464	(	68,251) 364,323 - 364,323		118,091 16,164 - 16,164	(	86,899) 28,054) - 28,054)	_	- 140,745 - 140,745	_	12,500,000 - - -
\$ <u>86,</u>	198	\$	127,654	\$	296,072	\$	134,255	\$ <u>(</u>	114,953)	\$	140,745	\$	12,500,000

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Capital Projects										
	-	ermanent provement	Coi	ongview mmunity Center novation	Computer Upgrade Projects		307th District Courtroom Renovation			Totals	
REVENUES											
Taxes	\$	-	\$	-	\$	-	\$	-	\$	2,103,012	
Intergovernmental		-		-		-		-		1,202,992	
Charges for services		<u>-</u>		-		-		-		538,812	
Interest		17,174		1,950		28,921		6,657		153,675	
Rent and commissions		-		-		-		-		574,011	
Miscellaneous	_	-	_		_		_	-	_	560,262	
Total revenues	_	17,174		1,950		28,921		6,657	_	5,132,764	
EXPENDITURES											
Current:											
General government		-		-		-		-		1,413,497	
Judicial		-		-		-		-		549,118	
Public safety		-		-		-		-		1,148,742	
Health and human services		-		-		-		-		649,944	
Public buildings		-		-		-		-		60,000	
Transportation and roads  Debt service:		-		-		-		-		7,364	
Principal										860,208	
Interest and fiscal charges		-		_		-		_		9,004	
Capital projects		-		14,462		- 471,724		263,453		749,639	
			-	14,462		471,724	_		_		
Total expenditures		-		14,462	_	471,724	_	263,453	_	5,447,516	
EXCESS (DEFICIENCY) OF REVENUES											
OVER (UNDER) EXPENDITURES	<u></u>	17,174	<u>(</u>	12,512)	<u>(</u>	442,803)	<u>(</u>	256,796)	<u>(</u>	314,752)	
OTHER FINANCING SOURCES (USES)											
Transfers in		-		24,295		198,135		-		12,844,883	
Transfers out	(	65,000)		-	(	8,000)		-	(	75,140)	
Sale of capital assets		-		-		-		-		21,795	
Insurance proceeds		-		-		-		-		10,686	
Capital lease				-	_		_	-	_	2,928	
Total other financing sources (uses)	<u>(</u>	65,000)		24,295	_	190,135		-	_	12,805,152	
NET CHANGE IN FUND BALANCES	(	47,826)		11,783	(	252,668)	(	256,796)		12,490,400	
FUND BALANCES, BEGINNING		586,743		58,939		976,004		277,217		4,106,666	
PRIOR PERIOD ADJUSTMENT				-			_		_	20,356	
RESTATED FUND BALANCES, BEGINNING		586,743		58,939		976,004		277,217	_	4,127,022	
FUND BALANCES, ENDING	\$	538,917	\$	70,722	\$	723,336	\$	20,421	\$	16,617,422	

## **INTERNAL SERVICE FUNDS**

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### **COMBINING STATEMENT OF NET ASSETS**

#### **INTERNAL SERVICE FUNDS**

### **SEPTEMBER 30, 2008**

	Print Shop	Self- Insurance	Totals
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 45,544	\$ 409,837	\$ 455,381
Investments	-	2,501,257	2,501,257
Interest receivable	78	30,019	30,097
Accounts receivable, net of allowance	756	1,078	1,834
Inventory	<u> 15,906</u>		<u> 15,906</u>
Total current assets	62,284	2,942,191	3,004,475
Noncurrent assets:			
Capital assets:			
Equipment	23,555	-	23,555
Less accumulated depreciation	( 19,022)		( 19,022)
Total capital assets	4,533	-	4,533
Total noncurrent assets	4,533	_	4,533
Total assets	66,817	2,942,191	3,009,008
LIABILITIES			
Current liabilities:			
Accounts payable	7,890	237,543	245,433
Total liabilities	7,890	237,543	245,433
NET ASSETS			
Invested in capital assets	4,533	-	4,533
Unrestricted	54,394	2,704,648	2,759,042
Total net assets	\$58,927	\$_2,704,648	\$_2,763,575

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET ASSETS

#### **INTERNAL SERVICE FUNDS**

### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Print Shop	Self- Insurance	Totals
OPERATING REVENUES			
Charges for services	\$ 66,416	\$4,276,380	\$_4,342,796
Total operating revenues	66,416	4,276,380	4,342,796
OPERATING EXPENSES			
Salaries	19,510	-	19,510
Fringe benefits	8,481	-	8,481
Supplies	37,811	-	37,811
Copying machine	8,965	-	8,965
Conferences, workshops and training	65	-	65
Repairs and maintenance service	2,238	-	2,238
Claim expenses	-	2,913,958	2,913,958
Administrative	-	536,459	536,459
Depreciation	3,022		3,022
Total operating expenses	80,092	3,450,417	3,530,509
OPERATING INCOME (LOSS)	( 13,676)	825,963	812,287
NONOPERATING REVENUES			
Investment earnings	1,660	73,026	74,686
CHANGE IN NET ASSETS	( 12,016)	898,989	886,973
TOTAL NET ASSETS, BEGINNING	70,943	1,805,659	1,876,602
TOTAL NET ASSETS, ENDING	\$ 58,927	\$2,704,648	\$ 2,763,575

### **COMBINING STATEMENT OF CASH FLOWS**

### **INTERNAL SERVICE FUNDS**

### FOR THE YEAR ENDED SEPTEMBER 30, 2008

	Print	Self-	
	Shop	<u>Insurance</u>	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from interfund services	\$ 66,755	\$ 4,337,942	\$ 4,404,697
Cash paid to suppliers for goods and services	( 81,247)	(3,379,862)	<u>(3,461,109</u> )
Net cash provided (used) by			
operating activities	( 14,492)	958,080	943,588
		<del> </del>	
CASH FLOWS FROM INVESTING ACTIVITIES			
Proceeds from maturities of investments	-	3,920,311	3,920,311
Purchase of investments	-	(4,945,311)	(4,945,311)
Investment earnings	1,833	93,507	95,340
Net cash flows provided (used) by			
investing activities	1,833	<u>( 931,493</u> )	( 929,660)
NET INODE 405 (DECORAGE) IN			
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	( 40.050)	00 507	40.000
CASH AND CASH EQUIVALENTS	( 12,659)	26,587	13,928
CASH AND CASH EQUIVALENTS, BEGINNING	58,203	383,250	441,453
CASH AND CASH EQUIVALENTS, ENDING	\$ <u>45,544</u>	\$ <u>409,837</u>	\$ <u>455,381</u>
DECONOULATION OF ODERATING INCOME (LOCK) TO NET	<u>.</u>		
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES			
Operating income (loss)	\$( 13,676)	\$ 825,963	\$ 812,287
Adjustments to reconcile operating income (loss)	φ( 10,010)	Ψ 020,000	Ψ 012,201
to net cash provided by operating activities:			
Depreciation	3,022	-	3,022
Changes in assets and liabilities:			
(Increase) decrease in assets:			
Inventory	( 7,325)	-	( 7,325)
Accounts receivable	488	56,354	56,842
Increase (decrease) in liabilities:	2 000	75 769	70 760
Accounts payable	2,999	<u>75,763</u>	<u> 78,762</u>
Net cash provided (used) by	¢/ 14.402\	¢ 050,000	¢ 042.500
operating activities	\$ <u>( 14,492</u> )	\$ <u>958,080</u>	\$ <u>943,588</u>

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### **AGENCY FUNDS**

### COMBINING STATEMENT OF FIDUCIARY NET ASSETS

### **SEPTEMBER 30, 2008**

	Tax Assessor- Collector	County Clerk	District Clerk	Sheriff
ASSETS				
Cash	\$ 1,750,725	\$ 393,285	\$ 619,032	\$ 248,794
Investments	-	363,854	2,579,389	-
Accounts receivable	11	7,803		
Total assets	\$ <u>1,750,736</u>	\$ 764,942	\$ 3,198,421	\$ 248,794
LIABILITIES				
Due to others	\$ <u>1,750,736</u>	\$ <u>764,942</u>	\$ <u>3,198,421</u>	\$ <u>248,794</u>
Total liabilities	\$ <u>1,750,736</u>	\$ <u>764,942</u>	\$ 3,198,421	\$ 248,794

District Attorney	Code Forfeiture Pending	State Fees	Local Emergency Planning	Gregg/ Harrison First Call Warning	Juvenile Probation	Totals
\$ 153,836 - 	\$ 163,711 - 	\$ 310,150 - -	\$ 1,500 - -	\$ 26,107 - -	\$ 493,342 - -	\$ 4,160,482 2,943,243 7,814
\$ <u>153,836</u>	\$ <u>163,711</u>	\$ <u>310,150</u>	\$ <u>1,500</u>	\$ 26,107	\$ <u>493,342</u>	\$ <u>7,111,539</u>
\$_153,836	\$ <u>163,711</u>	\$_310,150	\$ <u>1,500</u>	\$_26,107	\$ <u>493,342</u>	\$ <u>7,111,539</u>
\$ <u>153,836</u>	\$ <u>163,711</u>	\$ <u>310,150</u>	\$ <u>1,500</u>	\$ <u>26,107</u>	\$ <u>493,342</u>	\$ <u>7,111,539</u>

#### **AGENCY FUNDS**

## COMBINING STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2008

Office and Fund	Cash and Investments October 1	Receipts	Disbursements	Cash and Investments September 30
Tax assessor-collector	\$ 2,066,564	\$ 167,307,823	\$ 167,623,662	\$ 1,750,725
County clerk	697,790	1,986,058	1,926,709	757,139
District clerk	3,114,941	3,086,936	3,003,456	3,198,421
Sheriff	335,823	2,099,101	2,186,130	248,794
District attorney	157,776	980,721	984,661	153,836
Code forfeiture pending	25,819	199,597	61,705	163,711
State fees	337,076	1,321,005	1,347,931	310,150
Local emergency planning	1,500	-	-	1,500
Gregg/Harrison first call warning	42,230	5,500	21,623	26,107
Juvenile probation	532,693	3,072,966	3,112,317	493,342
	\$_7,312,212	\$_180,059,707	\$_180,268,194	\$ <u>7,103,725</u>

COMPLIANCE SECTION	

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable County Judge and Commissioners' Court Gregg County, Texas

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gregg County, Texas as of and for the year ended September 30, 2008, and have issued our report thereon dated April 24, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We consider the deficiency described in the accompanying Schedule of Findings and Responses as Item 2008-1 to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiency described above is a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the County in a separate letter dated April 24, 2009.

The County's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, others within the County, and Commissioners' Court and is not intended to be and should not be used by anyone other than these specified parties.

Patillo, Brown i Hill, L.L.P.

April 24, 2009

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable County Judge and Commissioners' Court Gregg County, Texas

#### Compliance

We have audited the compliance of the Gregg County, Texas, (the "City") with the types of compliance requirements described in the *U. S. Office* of *Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2008. The County's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above could have a direct and material effect on a major federal program occurred. An audit includes examining on a test basis, evidence about the County's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2008. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Responses as Items 2008-2 through 2008-4.

#### **Internal Control Over Compliance**

The management of the Gregg County, Texas is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Responses as Items 2008-2 through 2008-4 to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. We do not consider the significant deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Responses to be material weaknesses.

The Gregg County, Texas' response to the Findings identified in our audit is described in the accompanying Schedule of Findings and Responses. We did not audit the Gregg County, Texas' response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, Commissioners' Court, others within the County, and appropriate federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Patillo, Brown : Hill, L.L.P.

April 24, 2009

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2008

Pass-through Grantor's Number	Federal Grantor/ Pass-through Grantor/Program Title	Federal CFDA Number	Total Expenditures
WF-05-V30-13450-10 WF-08-V30-13450-11	U. S. Department of Justice  Passed through the Criminal Justice Council:  Violence Against Women  Violence Against Women  Total Passed through the Criminal Justice Council:	16.588 16.588 uncil	\$ 8,687 106,639 115,326
3-48-0137-24-2005 3-48-0137-25-2006 3-48-0137-26-2007 3-48-0137-28-2008 3-48-0137-29-2008	U. S. Department of Transportation  Passed through Federal Aviation Administration: Airport Development Projects Total Passed through Federal Aviation Administration	20.106 20.106 20.106 20.106 20.106 istration	6,503 781,536 4,431,643 326,470 226,889 5,773,041
OST-2006-23671	Passed through the Office of Aviation Analysis Small Community Air Service Development	20.930	175,515
2008-022949	U. S. Department of Transportation  U. S. Department of Health and Human Services  Passed through Texas Department of Protective and Regulatory Services:  Centers for Disease Control and Prevention  Investigations and Technical Assistance	93.283	<u>5,948,556</u> 466,903
7560009718-2008	Centers for Disease Control and Prevention Investigations and Technical Assistance	93.283	29,559
2008-02800	Centers for Disease Control and Prevention Investigations and Technical Assistance	93.283	7,844
	Total Passed through Texas Department of Protective and Regulatory Services		504,306

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

Pass-through Grantor's Number	Federal Grantor/ Pass-through Grantor/Program Title <u>U. S. Department of Health and Human Services</u> (Conti	Federal CFDA Number	Total Expenditures
2008-027749 2009-028321	U. S. Department of Health and Human Services (Conti Passed through Texas Department of State Health Services Immunization Branch - Locals Immunization Branch - Locals Total Passed through Texas Department of State Health Services Total U. S. Department of Health and Human Services	93.268 93.268	\$ 56,441 15,869 72,310 576,616
07-SR 48183-01	U. S. Department of Homeland Security  Passed through Texas Engineering Extension Service  State Homeland Security Grant program  Total Passed through the Texas Engineering  and Extension Service	e: 97.073	<u>113,734</u> 113,734
PA-06-TX-1791-PW-01178(0	Passed through Texas Department of Public Safety's Division of Emergency Management FEMA - Hurricane Ike Total Passed through Texas Department of Public Safety's Division of Emergency Management	97.036	<u>47,069</u> <u>47,069</u>
	Passed through Transportation Security Administration TSA-OSSA-LEO Reimbursement Program Total Passed through Transportation Security Administration Total U. S. Department of Homeland Security	97.090	35,514 35,514 196,317
	Total Federal Awards		\$ <u>6,836,815</u>

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### **SEPTEMBER 30, 2008**

#### 1. GENERAL

The Schedule of Expenditures of Federal Awards presents the activity of all applicable federal awards programs of Gregg County. The County's reporting entity is defined in Note 1 of the financial statements. Federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on the Schedule of Expenditures of Federal Awards.

#### 2. BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting. The modified accrual basis of accounting is described in Note 1 of the financial statements.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2008

#### **Summary of Auditors' Results**

Type of report on financial statements

Unqualified

Internal control over financial reporting:

Material weakness(es) identified?

Yes

Significant deficiencies identified that are not

considered to be material weakness(es)?

None reported

Internal control over major programs:

Material weakness(es) identified?

No

Significant deficiencies identified that are not

considered to be material weakness(es)?

See 2008-2, 2008-3, and 2008-4

Noncompliance which is material to the

basic financial statements

None

Type of report on compliance with major

programs

Unqualified

Findings and questioned costs for federal awards as defined in Section 501(a), OMB

Circular A-133

See 2008-2; 2008-3; and 2008-4

Dollar threshold considered between Type A and Type B federal programs

\$300,000

Low risk auditee statement

The County was classified as a low-risk auditee in the context of OMB Circular A-133

Major federal programs

Airport Development, CFDA #20.106 Centers for Disease Control and Prevention Investigations and Technical Assistance,

CFDA #93.283

# SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

## Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

Item 2008-1:

Condition: Several vehicles in Special Revenue Funds

<u>Criteria</u>: County policy requires all assets with an initial, individual cost of more

than \$5,000 for equipment and \$25,000 for buildings and an estimated

useful life in excess of one year to be capitalized.

Cause: Controls are not in place to ensure that all capital assets are capitalized.

<u>Effect</u>: Net assets in the government-wide financial statements were understated.

Recommendation: Implement controls that help management identify capital assets at the

time of purchase.

Management's Response: The Gregg County Capital Asset Guide passed by the Commissioners'

Court in 2003 designates that the individual department is responsible to report to the County Auditor and Purchasing Agent asset information. Departments who have the use of discretionary funds where the capital asset purchase payment is not paid through the County's financial system will be notified of current policy. The Auditor's office will implement a control procedure where internal auditors assigned discretionary fund audits will verify required asset purchases have been

capitalized on the County financial system.

Contact Person Responsible

for corrective action: County Auditor

Anticipated Completion Date: Immediate

## SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

Item 2008-2:

All Major Programs

Condition:

Documentation is not available to ensure time and effort requirements are met in accordance with OMB Circular A-87.

Criteria:

Documentation of allowable salaries and wages in accordance with OMB Circular A-87 include the following.

- 1) Where employees are expected to work solely on a single federal award or cost objective, charges for their salaries and wages will be supported by periodic certifications that the employees worked solely on that program for the period covered by the certification. These certifications will be prepared at least semi-annually and will be signed by the employee or supervisory official having firsthand knowledge of the work performed by the employee.
- 2) Where employees work on multiple activities or cost objectives, a distribution of their salaries or wages will be supported by personnel activity reports or equivalent documentation which meets the standards, unless a statistical sampling system or other substitute system has been approved by the cognizant federal agency. Such documentary support will be required where employees work on:
  - a. More than one federal award;
  - b. A federal award and a non-federal award;
  - c. An indirect cost activity and a direct cost activity;
  - Two or more indirect activities which are allocated using different allocation basis; or
  - e. An unallowable activity and a direct or indirect cost activity.

Cause:

Policies and procedures are not in place to ensure time and effort requirements, as described above, are met.

Effect:

Adequate documentation of time and effort was not available. We performed procedures to verify salaries and wages tested were allowable costs. These procedures included inspection of payroll documentation.

Recommendation:

Management should implement policies and procedures to ensure grant employees certify time and effort either monthly or semi-annually, depending on how an employee's time is allocated.

## SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

Item 2008-2: (Continued)

Management's Response: Notification has been made to those departments who may have

employees paid wholly or partially with grant funds of the adequate documentation requirements of OMB Circular A-87 for compliance. Additional control procedures will also be implemented in the Auditor's office where a grant fund auditor includes review of grant employee certifications or time and effort records to document and verify

compliance.

Contact Person Responsible

for corrective action: Individual grant employee, their supervisor and County Auditor

Anticipated Completion Date: May 2009

<u>Item 2008-3</u>: All Major Programs

Condition: We identified instances in which documentation verifying a vendor's

suspension or debarment status could not be provided.

Criteria: According to OMB Circular A-133, recipients of federal and state awards

are prohibited from contracting with or making subawards under covered transactions to parties that are suspended or debarred. The County should have control procedures in place to verify that each entity is not suspended or debarred or otherwise excluded. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the

covered transaction with that entity.

<u>Cause</u>: Policies and procedures are not in place to prevent the County from

contracting with or purchasing goods or services to parties that are

suspended or debarred.

Effect: The County may purchase goods or services from vendors who are

suspended or debarred.

## SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

Item 2008-3: (Continued)

Recommendation:

Management should implement a policy to verify that each entity it contracts with or purchases goods or services from is not suspended, debarred or otherwise excluded. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the covered transaction with that entity. Additionally, management or representatives of management should periodically conduct independent reviews of procurements and contracting activities to determine whether policies and procedures are being followed as intended.

Management's Response:

Gregg County has implemented a policy to verify that each entity it contracts with or purchases goods or services from is not suspended, debarred or otherwise excluded as follows:

Verifiable documentation must be provided documenting that the vendor is not currently suspended, debarred or otherwise excluded from doing business before a requisition will be approved and in order to obtain a purchase order for any purchase being made through grant funds. Verification documentation will be obtained by accessing the Excluded Parties List System ("EPLS") maintained by the General Services Administration (GSA) at http://epls.amet.gov.

Contact Person Responsible

for corrective action:

**County Purchasing Agent** 

**Anticipated Completion Date:** 

**Immediate** 

## SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2008

Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

Item 2008-4: Airport Development, CFDA #20.106

Condition: We identified instances in which requests for reimbursement were

submitted to the FAA prior to cash disbursements for the airport

improvement grant.

<u>Criteria</u>: According to OMB Circular A-133, when entities are funded on a

reimbursement basis, program costs must be paid for by entity funds

before reimbursement is requested from the federal government.

<u>Cause</u>: Policies and procedures are not in place to prevent the County from

submitting reimbursement requests prior to disbursing cash. Specifically, payment dates are not confirmed prior to submitting the reimbursement

requests.

Effect: The County has requested reimbursement from the federal government

before paying for program costs, and is therefore not in compliance.

Recommendation: Management should implement a policy to verify check dates for

program costs prior to submitting reimbursements requests to the FAA.

Management's Response: The County Auditor is developing procedures for all FAA reimbursement

requests to be reviewed by the Auditor's office prior to submission by the Airport Manager to the FAA for reimbursement. The County Auditor's office will review the FAA reimbursement request detail to verify all check dates for program costs have been made prior to

approval for submission.

**Contact Person Responsible** 

for corrective action: Airport Manager and County Auditor

Anticipated Completion Date: May 2009

#### Findings and Questioned Costs for Federal Awards

None

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2008

None